BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In	the	Matter	of:)
)
Bus	sines	ss Meet:	ing)
)
)

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

THURSDAY, NOVEMBER 20, 2008
10:00 A.M.

Reported by: John Cota

Contract Number: 150-07-001

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COMMISSIONERS PRESENT

Jackalyne Pfannenstiel, Chairperson

Jeffrey Byron

Karen Douglas

Arthur H. Rosenfeld

STAFF and CONTRACTORS PRESENT

Barbara Byron

William Chamberlain, Chief Counsel

Matt Coldwell

Chris Davis

Melissa Jones, Executive Director

Rod Jones

Harriet Kallemeyn, Secretariat

Suzanne Korosec

Helen Lam

Chris Marxen

Melanie Moultry

Bill Pennington

Sarah Pittiglio

Paul Roggensack

PUBLIC ADVISER

Elena Miller

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ALSO PRESENT

Scott Galati, Galati|Blek

- Item 3: Representing Northern California Power Agency
- Item 9: Representing Pacific Gas and Electric Company
- Public Comment: Representing himself

Ed Warner, Northern California Power Agency

Jeff Chapman, California Living Energy and CalHERS

Michael P. Short, Southern California Edison

Manuel Alvarez, Southern California Edison

Kathy Treleven, Pacific Gas and Electric Company

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1	PROCEEDINGS
2	10:07 a.m.
3	CHAIRPERSON PFANNENSTIEL: Good morning,
4	this is a rare Thursday Business Meeting of the
5	Energy Commission. Please join me in the Pledge
6	of Allegiance.
7	(Whereupon the Pledge of Allegiance was
8	recited in unison.)
9	CHAIRPERSON PFANNENSTIEL: We'll start
10	with the Consent Calendar.
11	COMMISSIONER ROSENFELD: I move the
12	Consent Calendar.
13	COMMISSIONER BYRON: Second.
14	CHAIRPERSON PFANNENSTIEL: All in favor?
15	(Ayes.)
16	CHAIRPERSON PFANNENSTIEL: The Consent
17	Calendar is approved.
18	Item number 2, Starwood Power-Midway,
19	possible approval of an amendment petition to
20	increase stack height, allow construction of a new
21	well for a backup water supply, reposition
22	buildings in the site plan, and add a second
23	evaporation pond to retain storm water. Good
24	morning.
25	MR. DAVIS: Good morning. My name is

1 Chris Davis and I am the compliance project

- 2 manager for Starwood. Starwood was approved on
- 3 January 16 of this year, as most if not all of you
- 4 remember, and began construction, basically
- 5 grading, on September 23. Starwood is a 120
- 6 megawatt peaking power plant under construction in
- 7 western Fresno County on West Panoche Road about
- 8 two miles off of I-5.
- 9 The petition was filed April 22 after a
- 10 bit of a revelation to Starwood's owners that I'll
- go into in just a minute and the staff assessment
- of the petition was published on October 17. The
- 13 petition requests several modifications to the
- 14 project, the first of which is the stack height
- 15 increase. And the stack height that we approved
- in January met federal regulations.
- 17 They improved the design, which improved
- 18 dispersion and basically lowered air quality
- impacts. As a result of approving that design, in
- 20 order to continue meeting the federal regulation
- 21 that has a ratio of stack height to diameter, they
- increased the height. Overall, again, it is an
- 23 air quality benefit.
- The well is probably the most important,
- 25 well it is the most important item to Starwood's

1 owners and also the one in which staff invested

- 2 the most time and is suggesting changes to
- 3 conditions of certification. The well would serve
- 4 as a backup water supply for the Starwood project.
- 5 A little background. Starwood owns
- 6 CalPeak. They were planning to get water from the
- 7 CalPeak Panoche Plant next door, run a pipe over
- 8 there, and supply water to both projects. They
- 9 found out that PG&E owns the water rights to that
- 10 water and would have to go to the Public Utilities
- 11 Commission for approval. Rather than go that
- 12 route Starwood elected to come to us with a
- petition to drill a well for the backup water
- 14 supply.
- 15 A little bit about the primary supply.
- 16 It is a recycling, it comes from a recycling
- 17 system that Starwood paid for the farmer next door
- 18 to build and it is a much cleaner water supply.
- 19 The backup well would be drilled into a
- 20 pretty brackish aquifer that has a very high total
- 21 dissolved solid count. As a result staff was
- 22 concerned that when and if Starwood has to switch
- 23 to the backup supply from the cleaner, primary
- 24 supply that they would not be discharging this
- 25 much more brackish water into an unlined

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1 evaporation pond, which the Water Board is
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- 2 allowing Starwood to do because of the clean,
- 3 primary water supply.
- 4 The other changes are all design
- 5 changes. Things like increasing room between the
- 6 turbines to improve access, splitting the ponds
- 7 into two, one of which will hold storm water, and
- 8 reducing from two to one the number of aqueous
- 9 ammonia tanks.
- 10 No comments have been received. The
- 11 petition meets all the filing criteria of Section
- 12 1769(a) of the siting regulations concerning post-
- 13 certification project modifications. And no, I
- don't think I could say that ten times fast.
- 15 Again, no comments received.
- The changes will be beneficial to the
- 17 public and PG&E. They will allow Starwood to stay
- 18 on schedule to begin producing power for the grid
- in California for the summer of next year. Staff
- 20 has analyzed the petition, recommends several
- 21 changes to conditions of certification, and with
- those changes recommends approval.
- 23 CHAIRPERSON PFANNENSTIEL: Thank you.
- 24 When I went through this material I was just
- completely confused about why between January 16

1 and whatever the April date is when they filed

- 2 suddenly they had this revelation of these changes
- 3 that were needed. One of the reasons that we
- 4 would entertain changes is if there has been, and
- 5 I am quoting, a substantial change in
- 6 circumstances. I just haven't found why that
- 7 happened.
- 8 It is as if they have been working on
- 9 all of these changes throughout the time that we
- 10 were processing their license application. But we
- gave them the license based on whatever point in
- 12 time that was and then they come in with many --
- they appear all to be beneficial so I am not
- 14 questioning whether it makes sense to do them. I
- am just really confused about the process.
- MR. DAVIS: And a big question is how
- 17 they could have come to the point where they have
- 18 gotten certification and not found out that PG&E
- 19 owns the rights to that.
- 20 CHAIRPERSON PFANNENSTIEL: Precisely.
- 21 How we could have certified them without having
- 22 that information in front of us, that there were
- 23 better designs and more beneficial to the public
- 24 designs of stacks and why that happened at that
- 25 time.

MR. DAVIS: Apparently this process of
changing designs is a thing that happens on every
power plant. Power plants are design/build
projects and as they move along the designs are
constantly changing. The stack height, the design
improvement will do away with any potential for
gas pockets to form, therefore improve the design.

As staff said to me, some projects do a

As staff said to me, some projects do a very detailed design and come to the meeting and build that project almost exactly as approved.

Many others get a design and then when they get to the final design stages, which they are in now building the project, they do make changes as they move along. I was at a ground-breaking for a project yesterday and somebody mentioned that same thing, that it is just something that happens with power plants.

CHAIRPERSON PFANNENSTIEL: Any further questions?

COMMISSIONER BYRON: Madame Chair, I
think it is a very good question. We brought it
up in a similar line in the Siting Committee
meeting as well. I don't recall if it was this
project or another that prompted me to realize
that we are seeing these kinds of changes from the

time of permitting to the time when maybe we can

- 2 start the construction process. We agreed that it
- 3 will be something we would track more carefully
- 4 because obviously the compliance, the more plants
- 5 we license the more compliance there will be. But
- 6 this one raises the concern in my mind.
- 7 I should say this, as a civil engineer
- 8 myself I realize when you get to the as-built
- 9 state it is going to be different than the
- 10 original design and we accommodate that. And
- 11 that's what I think this would be characterized
- as. But it could also be used to circumvent or
- get through this licensing permitting process
- 14 quickly and then bring some changes in later on
- that you don't want to have to deal with during
- 16 that process.
- 17 CHAIRPERSON PFANNENSTIEL: Well
- 18 precisely, and since one of our rules says that
- 19 there needs to be a substantial change in
- 20 circumstances since our certification justifying
- 21 this change. In this case I looked in vain for
- 22 that change in circumstances and I still don't
- 23 hear it. It sounds like the developer found
- 24 better ways of doing things that didn't come up
- 25 during our certification process.

1 COMMISSIONER BYRON: Right. We looked

- 2 at those changes and we were comfortable with them
- 3 in the Siting Committee. I think it is fair to
- 4 ask if the applicant is here or if they are on the
- 5 phone that they might be able to answer some of
- 6 these questions.
- 7 MR. DAVIS: They are not represented
- 8 here today.
- 9 CHAIRPERSON PFANNENSTIEL: Are there
- 10 further questions? Does somebody want to move
- 11 approval of this change?
- 12 COMMISSIONER BYRON: I would move the
- 13 item.
- 14 COMMISSIONER ROSENFELD: I second, I
- 15 second it.
- 16 CHAIRPERSON PFANNENSTIEL: But before we
- 17 go on. But the Siting Committee is going to track
- 18 this kind of activity more carefully to see if
- 19 this is a pattern.
- 20 COMMISSIONER BYRON: Correct.
- 21 CHAIRPERSON PFANNENSTIEL: With that
- 22 assurance, all in favor?
- 23 (Ayes.)
- 24 CHAIRPERSON PFANNENSTIEL: Thank you.
- MR. DAVIS: It is also something that we

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1 in the compliance office are sharing with
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- 2 projects. That you are a lot better off, you will
- 3 get it built a lot more quickly if you stick with
- 4 the approved design and don't come back in with
- 5 amendments because we are so busy now with siting
- 6 cases that --
- 7 CHAIRPERSON PFANNENSTIEL: That is
- 8 precisely my point, yes. Thank you.
- 9 COMMISSIONER BYRON: Thank you.
- 10 CHAIRPERSON PFANNENSTIEL: Item 3a,
- 11 possible approval of the Executive Director's data
- 12 adequacy recommendation for Northern California
- 13 Power Agency's Application for Certification of
- 14 the Lodi Energy Center. Good morning.
- 15 MR. JONES: Good morning, Madame Chair
- and Energy Commissioners. My name is Rod Jones
- 17 and I am the project manager for the Lodi Energy
- 18 Center. I would like to take the time to
- 19 introduce Melanie Moultry, she is CEC staff
- 20 counsel for the project, and Scott Galati, who is
- 21 with NCPA, counsel, and Ed Warner who is project
- 22 manager with NCPA as well.
- 23 CHAIRPERSON PFANNENSTIEL: Good morning
- 24 all.
- MR. GALATI: Good morning.

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MR. WARNER: Good morning.
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 2
                   MS. MOULTRY: Good morning.
                   MR. JONES: On September 10, 2008
 3
 4
         Northern California Power Agency filed an
 5
         Application for Certification seeking approval
 6
         from the Energy Commission to construct and
         operate the proposed Lodi Energy Center project.
         The Lodi Energy Center is a proposed natural gas-
 8
         fired, combined-cycle nominal 255-megawatt power
         generation facility proposed on approximately 4.4
10
         cres of land owned and incorporated by the City of
11
         Lodi. The site is six miles west of the City of
12
13
         Lodi city center, located near Interstate 5,
14
         approximately 1.7 miles south of State Route 12.
                   On October 22, 2008 the Energy
15
         Commission determined that the Lodi Energy Center
16
         project did not meet all the requirements listed
17
18
         in Title 20, Section 1704, and Division 2, Chapter
         4, Appendix B of the California Code of
19
20
         Regulations for the 12 month process.
21
         Specifically, the AFC was deficient in eight of
22
         the 23 technical areas: Air Quality, Biological
         Resources, Cultural Resources, Socioeconomics,
23
24
         Transmission System Design, Soils, Visual
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Resources and Water Resources.

1	On October 24, 2008 NCPA filed an AFC			
2	Data Adequacy Supplement for review. Staff has			
3	reviewed all eight of the previously deficient			
4	technical disciplines and believes the project is			
5	data adequate with the filing of the AFC			
6	Supplement.			
7	Staff's evaluation of the Supplement to			
8	the AFC was submitted to the Executive Director,			
9	whose recommendation is before you. The Executive			
10	Director is recommending that the Commission			
11	accept the Lodi Energy Center project AFC with the			
12	supplemental information as complete and appoint a			
13	siting committee to preside over the data			
14	discovery and analysis phase of the project during			
15	the licensing process.			
16	CHAIRPERSON PFANNENSTIEL: Thank you.			
17	MR. JONES: And with that, are there any			
18	questions?			
19	CHAIRPERSON PFANNENSTIEL: Are there any			
20	questions from the Commissioners?			
21	COMMISSIONER BYRON: None.			
22	CHAIRPERSON PFANNENSTIEL: Any comments			
23	from the applicant?			
24	MR. GALATI: Scott Galati on behalf of			

NCPA. I want to thank the staff very much for

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1 giving us very clear direction on our data
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- 2 adequacy deficiencies. I think the team is
- 3 supported very well by Andrea Grenier, who you
- 4 know, and CH2MHILL. I think they responded very,
- 5 very quickly and clearly, which enabled us to get
- 6 here at this Business Meeting.
- 7 We look forward to that continued
- 8 collaboration and information exchange and
- 9 hopefully look forward to seeing us at a site
- 10 visit/informational hearing so you can see the
- 11 project, see the project site, see where it goes
- and see how it fits because it fits very well.
- 13 MR. WARNER: Ed Warner with NCPA. I
- 14 would just like to thank the Commission. And also
- 15 I look forward to working with you over the
- 16 process of this project. I would also like to
- 17 help you understand that NCPA is a public agency.
- 18 We represent members of the municipalities and
- 19 government agencies in Northern California. We
- look forward to working with you on this project.
- 21 CHAIRPERSON PFANNENSTIEL: Thank you
- 22 very much. With that is there a motion to approve
- 23 the Executive Director's data adequacy
- 24 recommendation?
- 25 COMMISSIONER BYRON: I move the item.

1	COMMISSIONER DOUGLAS: Second.
2	CHAIRPERSON PFANNENSTIEL: In favor?
3	(Ayes.)
4	CHAIRPERSON PFANNENSTIEL: It's
5	approved.
6	MR. JONES: Thank you.
7	CHAIRPERSON PFANNENSTIEL: Appointment
8	of a siting committee. I would recommend a
9	committee of Commissioners Douglas and Byron with
10	Commissioner Douglas presiding. Is there a motion
11	for that committee?
12	COMMISSIONER ROSENFELD: I move it.
13	CHAIRPERSON PFANNENSTIEL: And I'll
14	second that. All in favor?
15	(Ayes.)
16	CHAIRPERSON PFANNENSTIEL: The committee
17	has been appointed, thank you.
18	MR. GALATI: Thank you.
19	MR. JONES: Thank you.
20	Item 4, possible approval of Contract
21	500-08-021 for \$274,067 with the California
22	Department of Conservation to extend previous West
23	Coast Regional Carbon Sequestration work on the
24	potential for geologic sequestration in
25	California's underground sedimentary basins. Good

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1 morning.
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- 2 MR. COLDWELL: Good morning,
- 3 Commissioners. My name is Matt Coldwell and I am
- 4 with the PIER program. I am filling in today for
- 5 Linda Spiegel. Excuse me, I have a cold if I
- 6 sound a little stuffed up.
- 7 Before you is an 18 month interagency
- 8 agreement with the California Department of
- 9 Conservation in the amount of \$274,067. This work
- 10 will be done, will build upon previous PIER-funded
- work done by the Department of Conservation's
- 12 California Geological Survey. The earlier work
- 13 characterized saline aquifers throughout the state
- 14 to determine the potential for geologic carbon
- 15 sequestration.
- The proposed project will further the
- 17 characterization of the potential for geologic
- 18 sequestration by evaluating California's offshore
- 19 sedimentary basins as well as to do a more
- 20 detailed study of the depth of the saline waters
- 21 and the sequestration capacity of gas fields in
- the southern Sacramento basin.
- This project is part of the West Coast
- 24 Regional Carbon Sequestration Partnership also
- 25 known as WESTCARB. It supports the 2005 IEPR goal

- 1 for California to take a leading role in
- 2 developing technologies that capture and store CO2
- 3 by performing a preliminary geologic
- 4 characterization of the potential for CO2
- 5 sequestration in California's offshore subsurface
- 6 environments and refining previous estimates for
- 7 saline aquifers and gas fields.
- 8 The results of this project will also
- 9 help California reduce its greenhouse gas
- 10 emissions per the mandates set in AB 32. Thank
- 11 you. And at this time I'd be happy to answer any
- 12 questions.
- 13 CHAIRPERSON PFANNENSTIEL: Are there
- 14 questions?
- 15 COMMISSIONER BYRON: We have seen other
- 16 contracts come through on WESTCARB. I think it is
- 17 always worth reiterating the importance of this
- 18 work. It is basic research with regard to carbon
- 19 capture sequestration. We had a workshop
- 20 yesterday that primarily dealt with greenhouse
- 21 gases and what we are going to do with them.
- 22 Pending the development of other
- 23 technologies I think this is going to eventually
- 24 be extremely important. Having said all that, and
- 25 so I am very much in favor of it, is there -- are

1 there more projects associated with WESTCARB that

- we will see coming, be seeing coming before this
- 3 Commission for approval?
- 4 MR. COLDWELL: Yes. This project is
- 5 part of the Phase II WESTCARB. WESTCARB is a
- 6 three phase project. Phase I has already been
- 7 completed and this is part of Phase II. Right now
- 8 we are at the beginning of getting contracts ready
- 9 for the Phase III work, which will ultimately be
- 10 the construction of a power plant that has the
- 11 capability of sequestering I think about a million
- 12 tons of CO2.
- 13 COMMISSIONER BYRON: So will there be
- any more Phase II contracts for approval?
- 15 MR. COLDWELL: The next Business Meeting
- actually there's a no cost/time extension on the
- 17 Consent Calendar for MR45, which is a work
- 18 authorization with the California Institute for
- 19 Energy Environment to continue their work that
- they are doing right now.
- 21 COMMISSIONER BYRON: Okay, thank you,
- 22 Mr. Coldwell.
- MR. COLDWELL: Thank you.
- 24 CHAIRPERSON PFANNENSTIEL: I have one
- 25 sort of minor question. Just at the end of your

1 presentation you said that this project would help

- 2 reduce California's greenhouse gas emissions. How
- 3 does that happen since we don't burn coal in this
- 4 state?
- 5 MR. COLDWELL: Well, I guess the more
- 6 accurate statement would have been -- excuse me.
- 7 Yes. If we had an opportunity to sequester that
- 8 carbon from a power plant then it would help. I
- 9 realize that we don't burn coal in the state.
- 10 CHAIRPERSON PFANNENSTIEL: Okay.
- 11 COMMISSIONER BYRON: But we do burn a
- 12 lot of natural gas.
- 13 CHAIRPERSON PFANNENSTIEL: We certainly
- do but I didn't know that this had any focus on
- 15 natural gas. I thought this was entirely on coal,
- 16 is it not?
- 17 MR. COLDWELL: Yes, from my
- 18 understanding, yes.
- 19 MS. JONES: Yes, just to clarify. The
- 20 Westcarb III project is for natural gas-fired
- 21 power plants.
- 22 CHAIRPERSON PFANNENSTIEL: But this one
- so far has been for coal.
- MS. JONES: Yes.
- 25 CHAIRPERSON PFANNENSTIEL: Thanks. That

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was my question.
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- 2 MR. COLDWELL: Thank you. Sorry for the
- 3 confusion.
- 4 MR. CHAMBERLAIN: I think there are
- 5 really two points. One is that, of course, much
- 6 of our -- This is part of a broader research and
- 7 development --
- 8 CHAIRPERSON PFANNENSTIEL: I understand.
- 9 MR. CHAMBERLAIN: And much of our power
- 10 does come from coal and so some of that could be
- 11 sequestered in the future. And of course
- 12 yesterday we were talking about, people were
- 13 saying, well, you know, when you build a natural
- gas-fired power plant you are making a 40 year
- 15 commitment to carbon emissions. Well not
- 16 necessarily if this technology comes along.
- 17 CHAIRPERSON PFANNENSTIEL: Right, thank
- 18 you. It was the natural gas/coal question that
- 19 was of interest to me. Thank you very much.
- MR. COLDWELL: Yes, sorry for the
- 21 confusion.
- 22 CHAIRPERSON PFANNENSTIEL: Any other
- 23 questions?
- 24 COMMISSIONER ROSENFELD: I move the
- 25 item.

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COMMISSIONER DOUGLAS: Second.
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                   CHAIRPERSON PFANNENSTIEL: All in favor?
 3
                   (Ayes.)
 4
                   CHAIRPERSON PFANNENSTIEL: It's
 5
         approved, thank you.
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                   MR. COLDWELL: Thank you very much.
                   CHAIRPERSON PFANNENSTIEL: Item number
         5, possible approval of contract 500-08-008 for
 8
         $300,000 with Southern California Edison for Self-
         Audit of Wastewater Treatment Processes to Achieve
10
11
         Energy Optimization, Phase 1. Good morning.
                   MR. ROGGENSACK: Good morning,
12
13
         Commissioners. My name is Paul Roggensack; I am
14
         with the PIER Industrial, Agricultural and Water
         Program. Southern California Edison is requesting
15
         $300,000 to develop a self-audit software, phase
16
         1, for wastewater treatment facilities.
17
18
                   This software will be able to do three
19
         things. First it will provide wastewater
         facilities a tool to benchmark and track their
20
21
         energy consumption. And second, it will be able
         to develop energy efficiency measures for the
22
23
         wastewater treatment facility to apply for
24
         Southern California Edison's rebate program for
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25

energy efficiency. And finally, it will be able

1 to evaluate the cost-effectiveness to qualify for

- 2 that rebate program with Southern California
- 3 Edison.
- 4 The software will be developed by
- 5 Edison, first of all collecting a database on all
- the available treatment processes for wastewater
- 7 facilities. From that it will develop or use
- 8 existing models for those processes and then
- 9 combine these processes tailor-made for an
- 10 individual facility. And this overall software
- 11 would be able to show how a change in one
- 12 treatment process will affect another process
- 13 within that facility.
- 14 And this software will be able to have
- 15 calibrating tools that have benchmark or
- troubleshooting tools to be able to make the model
- match the actual facility energy consumption.
- 18 So this software will then also be able
- 19 to, will have protocols to improve the energy
- 20 efficiency of an individual process and also do
- 21 life cycle analysis of that process.
- Initially this tool will just be used as
- 23 Southern California Edison's property but Edison
- 24 plans to make it available throughout the state.
- 25 So if the tool is successful they are estimating

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perhaps 50 percent market penetration and perhaps
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- 2 a 15 percent reduction of wastewater treatment
- 3 facilities. That would equate to roughly 150
- 4 million kilowatt hours in the state.
- 5 So this is the first phase, which will
- 6 cover everything from the inlet through secondary
- 7 treatment. The second phase, when PIER has money
- 8 available, will fund from secondary treatment on,
- 9 which will include disinfection and sludge
- 10 processing. So I'd be happy to answer any
- 11 questions you have regarding this.
- 12 CHAIRPERSON PFANNENSTIEL: Thank you.
- 13 Will Edison actually develop the model themselves,
- 14 the tool, Edison employees? Or are they going to
- 15 contract it out?
- MR. ROGGENSACK: They would contract
- 17 that out.
- 18 CHAIRPERSON PFANNENSTIEL: So it made
- sense for us to give this to Edison to contract
- 20 out rather than us directly contracting with
- whomever is going to develop the model?
- MR. ROGGENSACK: It would be Edison's
- 23 software because they are doing the rebate
- 24 program. They are the organizer and the overseer
- of the overall project.

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1 CHAIRPERSON PFANNENSTIEL: Thank you.
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- 2 Are there questions?
- 3 COMMISSIONER BYRON: Yes. I think it's
- 4 along the lines of your's, Madame Chairman. You
- 5 know, when I think of software development,
- 6 wastewater treatment plants, and then what I would
- 7 characterize as the commercialization of that
- 8 software, making it available and useful to other
- 9 wastewater treatment plants throughout the state.
- 10 A utility doesn't jump to mind as being the first
- 11 choice to do that sort of work. And this was
- 12 sole-sourced, as I understand.
- MR. ROGGENSACK: That's right.
- 14 COMMISSIONER BYRON: So I would like to
- ask the fundamental question, why were they
- 16 chosen?
- 17 MR. ROGGENSACK: Well they were chosen,
- 18 first of all, because they have done, we have done
- 19 work with them on wastewater treatment facilities
- 20 before so they have the infrastructure and the
- 21 institutional knowledge of doing wastewater
- 22 treatment. And plus they are pretty aggressive
- with this rebate program. That is really the
- 24 driver for this is to have a tool that they can
- use to evaluate energy efficiency measures for

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1 their rebate program.
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- 2 COMMISSIONER BYRON: So why wasn't it
- 3 put out for a solicitation?
- 4 MR. ROGGENSACK: Well, they were the
- ones who came up with the project. They had the
- 6 -- You know, they were the ones that developed the
- 7 concept. They had the staffing and the
- 8 institutional knowledge to do it.
- 9 COMMISSIONER BYRON: Okay.
- 10 MS. JONES: And I would just like to add
- 11 to that. This project has been in the pipeline
- 12 for some time. But we have instituted new
- policies for PIER and they are doing many more
- 14 competitive solicitations. So we are hoping to
- 15 reduce somewhat the amount of sole-sources that we
- do. So this was one that was already in the
- 17 pipeline.
- 18 COMMISSIONER BYRON: And when you say
- for a long time, Ms. Jones. Do you know, prior to
- 20 our being quizzed by the Utilities and Commerce
- 21 Committee?
- MS. JONES: Prior to February of this
- year in planning?
- 24 MR. ROGGENSACK: Yes it was. It's been
- 25 proposed earlier this year.

1 COMMISSIONER BYRON: I know you are well

- 2 aware of the sensitivity around these issues. It
- 3 is extremely important, I think, when this
- 4 Commission does sole-source that it be well-
- 5 justified for the Legislature in the use of public
- funds.
- 7 MS. JONES: And one of the things that I
- 8 do do before it gets on a Business Meeting, I have
- 9 pushed up the process so that sole-source
- 10 justifications are provided to me at the time that
- 11 it is put on a Business Meeting agenda so that I
- 12 can see the adequacy of the sole-source
- justification. So we have a pretty good system
- 14 for doing that right now.
- 15 CHAIRPERSON PFANNENSTIEL: And this one
- 16 included?
- MS. JONES: Yes.
- 18 CHAIRPERSON PFANNENSTIEL: Thank you.
- 19 COMMISSIONER BYRON: Well good. Then
- 20 let's just put Southern California Edison on
- 21 notice that they should do a good job on this
- 22 contract.
- MR. ROGGENSACK: Absolutely.
- 24 CHAIRPERSON PFANNENSTIEL: Is there a
- 25 motion?

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1 COMMISSIONER BYRON: I move the item.
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- 2 COMMISSIONER ROSENFELD: I move the
- 3 item. I second it.
- 4 COMMISSIONER BYRON: Commissioner, go
- 5 right ahead.
- 6 CHAIRPERSON PFANNENSTIEL: All in favor?
- 7 (Ayes.)
- 8 CHAIRPERSON PFANNENSTIEL: Thank you
- 9 very much.
- 10 Item 6, possible approval of Contract
- 11 500-08-019 for \$505,000 with the US Department of
- 12 Energy, Lawrence Berkeley National Laboratory to
- 13 measure greenhouse gases in the atmosphere at two
- 14 towers, in San Francisco and just south of
- Sacramento, to assess the accuracy of existing
- 16 emissions estimates. Good morning.
- MS. PITTIGLIO: Good morning,
- 18 Commissioners. My name is Sarah Pittiglio; I am
- 19 with the Public Interest Energy Research program.
- 20 Today I am here for Guido Franco because he is not
- able to attend this meeting.
- 22 Current inventories of greenhouse gases
- 23 are highly uncertain, especially for non-CO2 gases
- like methane and nitrous oxide. So in order to
- 25 resolve this issue a previous contract with LBNL

1 was established and they started two greenhouse

- gas measurement sites at a tower in San Francisco,
- 3 Sutro Tower, and a tower in Walnut Grove.
- 4 The existing project, which ends in
- 5 March of next year, is going extremely well. It
- 6 is showing that it is very likely that the
- 7 existing measurements will be able to track
- 8 emissions in Northern California. This project
- 9 started building a baseline of emissions that will
- 10 help make it possible to track compliance with AB
- 11 32 in the future. The project has also received a
- 12 lot of positive press including a news review in
- Nature, which indicated that the project was the
- 14 first of its kind to attract emissions at a state
- 15 level.
- 16 In order to demonstrate compliance with
- 17 AB 32's targets for greenhouse gas reductions we
- need to establish a baseline but we also need to
- 19 start a continuous monitoring program of
- 20 greenhouse gases. And more greenhouse gas
- 21 measurements are also necessary to improve the
- 22 accuracy of existing inventories.
- The proposed project will continue
- 24 measurements being taken for two years and enhance
- 25 these measurements by adding an additional tower

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1 in Marin and also by making more frequent
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- 2 measurements of nitrous oxide.
- 3 The researchers will also test an
- 4 atmospheric transport model to estimate the path
- of greenhouse gases to the towers from a single
- 6 point source like a dairy, for example, using
- 7 meteorological data.
- 8 The National Oceanic Atmospheric
- 9 Administration and the Air Resources Board are
- 10 also fully engaged in this project as well. If
- 11 you have any questions I'll be happy to answer
- 12 them.
- 13 CHAIRPERSON PFANNENSTIEL: Thank you.
- 14 It seems like a really fundamental project. I am
- sort of surprised that it is the first in the
- 16 nation. It sort of shocked me to see that, I
- 17 thought everybody was doing this. You mentioned
- 18 that other agencies are working with us. Are they
- 19 putting in money or is this all our money?
- MS. PITTIGLIO: Yes, money and
- 21 equipment.
- 22 CHAIRPERSON PFANNENSTIEL: Can you tell
- me how the breakdown -- the \$500,000 s from PIER.
- 24 Do you know how much the others are contributing?
- MS. PITTIGLIO: I do not have that

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information, unfortunately.
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- 2 CHAIRPERSON PFANNENSTIEL: Okay.
- 3 MS. PITTIGLIO: I know that our previous
- 4 contract, the one that we are going to end in
- 5 March was for \$660,000.
- 6 CHAIRPERSON PFANNENSTIEL: Do we have --
- Well, are there other questions?
- 8 MS. JONES: We will provide the
- 9 additional detail for you.
- 10 CHAIRPERSON PFANNENSTIEL: Yes, thank
- 11 you.
- 12 COMMISSIONER ROSENFELD: I just want to
- make a very positive comment too. I remember back
- in the old days when we had great calculations
- 15 about how catalytic converters were going to clean
- up the Los Angeles Basin and so on. And then when
- 17 we did real ground truth we discovered there were
- 18 a lot of clunkers out there putting out a lot of
- 19 gases we didn't know about. So nothing like
- ground truthing. I hope this unearths some
- 21 scandals.
- 22 CHAIRPERSON PFANNENSTIEL: Now Art.
- 23 COMMISSIONER ROSENFELD: I'm happy to
- 24 move the item.
- 25 COMMISSIONER BYRON: Second.

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1 CHAIRPERSON PFANNENSTIEL: All in favor?
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- 2 (Ayes.)
- 3 CHAIRPERSON PFANNENSTIEL: Thank you
- 4 very much.
- 5 Item 7 has been moved to the December 3,
- 6 I'm sorry, I should have said that at the
- beginning, the December 3 Business Meeting.
- 8 Item 8. This is an informational item
- 9 taking no action today regarding proposed adoption
- 10 of regulations regarding home energy ratings. The
- 11 regulations will not be adopted today; rather,
- 12 revised language, 15 day language, will be
- 13 released for review and comment by the public
- 14 immediately following this hearing. Good morning,
- 15 Ms. Lam.
- MS. LAM: Good morning, Commissioners.
- 17 My name is Helen Lam; I am with the Buildings and
- 18 Appliances Office. This is an Efficiency
- 19 Committee information item and I am here to answer
- 20 any administrative or procedural questions that
- 21 you may have.
- 22 CHAIRPERSON PFANNENSTIEL: Thank you.
- Now I think that just for the benefit of the other
- 24 Commissioners, this is an item that will be taken
- 25 up at our meeting subsequent to 15 days from now.

1	MS.	T. Δ M •	Correct.
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2 CHAIRPERSON PFANNENSTIEL: But this is a
3 notice period. And I don't see, I don't have any
4 blue cards. I'm sorry, I do have a blue card.
5 Somebody wanted to speak on this, very good. Jeff

Chapman for California Living Energy.

MR. CHAPMAN: Thank you very much,

Commissioners and staff and ladies and gentlemen.

To introduce, I am Jeff Chapman with California

Living Energy. And today I am also speaking for
the nonprofit group, CalHERS.

Energy Commission has accomplished more in saving the state of California energy than any other state agency in this country. I will not bore you with the data of how our carbon footprint has been reduced, although we want to reduce it more. How energy has been saved, the benefits of homeowners in saving energy and also commercial buildings saving energy. And also the fact that you have accomplished your goals.

In this process you have stuck to a very strict policy. You have had a plan that's worked and you have become the envy of every state in this nation in terms of energy use and the way

energy is managed. And you also have become the envy of even other countries.

My comments today are in the nature of an inquiry, which is far different from anything else. So I am simply asking a question. And the question will focus on one of the ways you have made sure energy has been saved and builders have done an excellent job. And that is your implementation of the third-party system. We know that system has worked. We also know that you have listened to many challenges from groups, special interest groups, from lots of different sources of input and even from lawyers.

You know from your experience that this independent verification process of implementing Title 24 calculations vis-...-vis HERS requirements has indeed been very successful. The independent verification promotes integrity and minimizes vested interest groups from doing the kinds of things they would like to do for their interests. As most of you are aware the Energy Commission is now investigating a nationwide corporation for possible violation of this conflict of interest in third-party testing.

25 What I would like to inquire about, and

1 simply inquire, is in the language of HERS II in

- 2 Section 8.2 there is an option now for indeed
- 3 performance contractors to do the work at an
- 4 existing residence. To provide either work and/or
- 5 additions like windows. Maybe not total work but
- 6 windows and other things. And also to be
- 7 certified to be their own rater, to do their own
- 8 rating. That would seem to fly in the face of
- 9 what you have done for so many years to accomplish
- in keeping rating a third-party, separate issue.
- 11 And I guess from my experience in doing
- depositions and also from the outside looking into
- 13 the legal system, they are always looking for one
- 14 thing and it is called precedent. Precedent. And
- when they find precedent they come after that
- 16 weakness and challenge the system to try to win
- 17 their client's case. Not usually based on truth
- 18 but on precedent.
- 19 And from the way the economics are, it
- 20 would be much wiser for my clients to take that
- 21 precedent of saying, well Energy Commissioners,
- 22 you have already allowed the performance
- contractors to do their own rating and to certify.
- 24 Now I want -- As a nationwide builder I want you
- 25 to allow my employees to be trained as HERS raters

and they can do the rating for my company. That's

- 2 a possibility. Not a threat, a possibility.
- 3 As an Employee of California Living
- 4 Energy we have enjoyed this relationship for
- 5 years. I guess we have been through three just
- since 2000. I have enjoyed meeting staff members
- 7 and the interactions and the acceptance and the
- 8 kindness.
- 9 And as a member of CalHERS I would like
- 10 to suggest to you that you uphold the third party
- 11 standard and not allow the performance based
- 12 contractors to be rated and to do their own
- inspections in keeping tune with what you have
- 14 always upheld. I thank you so much for your time
- 15 and for your interest and getting input from you.
- 16 Thank you.
- 17 CHAIRPERSON PFANNENSTIEL: Thank you,
- Mr. Chapman, we appreciate your comments.
- 19 Mr. Pennington, did you have a comment? Did you
- 20 move up to the --
- 21 MR. PENNINGTON: I was only here in case
- you wanted some response from staff or a reaction.
- 23 CHAIRPERSON PFANNENSTIEL: Would you
- like to make a response?
- MR. PENNINGTON: Sure. What we have

done in these regulations is try to establish a
range of delivery approaches that we can use to
achieve home energy ratings and energy efficiency
improvements in homes. And we have tried to
incorporate the range of delivery mechanisms that
exist in the marketplace now and to allow those to
continue to be used and allow those to expand in

the future.

There are two very distinct models for delivering energy assessments and improvements that exist in the marketplace today. There's a model that has an independent third-party that does the assessment and the recommendations are passed on and it is open to the homeowner to try to deliver those if they wish.

A second model is an emerging model that has what is termed a billing performance contractor who is involved not only in the assessment but also in the delivery and implementation of the improvements.

Both of those models have their advantages and disadvantages. The model related to the building performance contractors delivering the work and doing the assessments is that there is a potential conflict of interest where the

1 assessment could cause the improvement

- 2 recommendations to be the work that the contractor
- 3 is prepared to deliver and disregard other
- 4 improvement possibilities.
- 5 We have been concerned about conflicts
- of interest in the past and we have addressed
- 7 those and required a separation between the
- 8 evaluator of work and the installer of work. We
- 9 have done that in the building standards and
- 10 that's what Jeff is referring to.
- 11 In this case we think that the model of
- 12 using the building performance contractor has very
- 13 strong advantages. We are actually getting work
- done and actually accomplishing real things and
- motivating the homeowner to act. And that is a
- weakness with the model of just making
- 17 recommendations and kind of leaving it up to the
- 18 homeowner to act.
- 19 But we recognize that there are
- 20 potential conflicts that can arise out of that.
- 21 So as a result we have specifically identified
- 22 building performance contractors as one possible
- 23 delivery mechanism that would be a program that
- 24 would be especially approved by the Energy
- 25 Commission and that we would expect extra quality

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1 assurance to be done on that work.
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- 2 We would expect that the
- 3 comprehensiveness of the evaluation would be
- 4 assessed through quality assurance. We would
- 5 expect that there would be a disclosure of the
- 6 contractor that they are in the situation where
- 7 they are both the assessment provider and the
- 8 installer. And so we have tried to cover for the
- 9 potential conflicts that can arise out of that
- 10 situation and tried to address them.
- 11 CHAIRPERSON PFANNENSTIEL: Thank you,
- 12 Bill. This will be back in front of us in a
- couple of Business Meetings. I guess December 17,
- 14 as I see it.
- MR. PENNINGTON: Correct.
- 16 CHAIRPERSON PFANNENSTIEL: And we will
- go back through it at that time. But thank you
- 18 for your comments.
- MR. PENNINGTON: Sure.
- 20 CHAIRPERSON PFANNENSTIEL: Moving then
- 21 on to Item 9, possible adoption of the Electricity
- 22 and Natural Gas Committee's report, An Assessment
- of California's Nuclear Power Plants: AB 1632
- 24 Committee Report. Assembly Bill 1632 directs the
- 25 Energy Commission to adopt this assessment in

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1 November 2008 and include it in the 2008
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- 2 Integrated Energy Policy Report Update.
- 3 Ms. Byron.
- 4 MS. BYRON: Good morning, Chairman
- 5 Pfannenstiel and Commissioners. I am Barbara
- 6 Byron, Project Manager for the AB 1632 Assessment.
- 7 This morning we offer for adoption the
- 8 report entitled An Assessment of California's
- 9 Nuclear Power Plants: AB 1632 Committee Report.
- 10 This report was prepared in response to
- 11 Assemblyman Sam Blakeslee's Assembly Bill 1632.
- 12 It provides findings and recommendations to policy
- 13 makers and stakeholders regarding Diablo Canyon
- 14 and San Onofre.
- 15 I'd like to give you just a brief
- 16 overview of the Committee Report beginning with
- 17 some background on AB 1632 and the report process
- 18 that we followed and then just summarize some of
- 19 the key findings -- report recommendations.
- Just a quick review. AB 1632 requires
- 21 assessments of the potential impacts of a major
- 22 disruption of large baseload plants. And under
- the definition of the bill, which is 1700
- 24 megawatts or larger baseload plants, Diablo Canyon
- and SONGS are the only plants that meet these

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- The bill requires assessments of the vulnerability of these plants to a major seismic event or plant aging.
- It requires that these assessments be adopted with the 2008 IEPR.
- And that subsequent updates in future

 IEPRs are required as new data on potential

 seismic hazards emerge.
- In addition the bill requires an
 assessment of potential impacts of a disruption on
 reliability, public safety and the economy.
- 13 An assessment of the costs/impacts of
 14 nuclear waste accumulation and other major policy
 15 issues related to these plants.
- The report process that we followed:

 Almost two years ago we began this process through

 a competitive bid process in which we selected a

 contractor which led a multi-disciplinary team;

 and the contractor was MRW and Associates.
- 21 We had an extensive public process that
 22 included three public workshops and written
 23 comments by stakeholders on draft reports.
- And another key characteristic of this study was they wanted it to be independent. We

1 provided detailed data requests to the plant

- owners but the study team did not meet with plant
- 3 owners or interested parties.
- We also established a Seismic
- 5 Vulnerability Advisory Team that provided periodic
- 6 review of the seismic assessment.
- 7 And now just a brief summary of some of
- 8 the key recommendations. With respect to seismic
- 9 vulnerability the report recommends that Southern
- 10 Cal Edison should develop an active seismic
- 11 hazards research program for San Onofre similar to
- 12 PG&E's long-term seismic program.
- 13 The report also recommends that the
- 14 utilities should use three-dimensional seismic
- 15 reflection mapping and other advanced techniques
- at both plant sites and report on their progress
- 17 and updated seismic assessment in the IEPR 2009.
- 18 Additional recommendations related to
- 19 seismic vulnerability include that in upcoming
- 20 IEPRs PG&E and Edison should provide updates on
- 21 their seismic research efforts including tsunami
- 22 hazard assessments; provide assessment of the
- 23 degree to which non-safety-related plant
- 24 components comply with current seismic standards;
- and provide assessments of the seismic

vulnerability implications of evolving seismic
standards since these plants designed and built.

And then finally, we are asking for them
to provide an evaluation of the implications for
California's plants of the 2007 Kashiwazaki-Kariwa
earthquake in Japan. And that is the earthquake
that the largest nuclear power plant in the world,
which is over 8,000 megawatts, remains shut down
over a year later.

With respect to plant aging: The Energy Commission should continue to closely monitor NRC actions and reviews of Diablo Canyon's and SONGS' performance.

And the Energy Commission should monitor safety culture lapses at SONGS and required Southern Cal Edison to report on progress in developing and maintaining a strong safety culture.

With respect to the impacts of a major disruption for one of these plants: We noted that CAISO studies on aging power plants and oncethrough cooling should be completed as soon as possible to determine whether further studies on unplanned outages are needed.

25 The Energy Commission, the Public

1 Utilities Commission and CAISO should further

- evaluate uncertainties of extended outages at
- 3 Diablo Canyon and San Onofre and identify needed
- 4 replacement resources.
- 5 With respect to nuclear waste
- 6 accumulation: Nuclear waste accumulation at these
- 7 plant sites has been a long-term concern. San
- 8 Onofre and Diablo Canyon will run out of spent
- 9 fuel storage capacity just before the plant's
- 10 current licenses expire and a low-level waste
- disposal facility is not available to accept low-
- 12 level waste from San Onofre and Diablo Canyon
- 13 except for Class A waste which is the lowest
- 14 radioactivity class.
- Our report recommends that during the
- 16 Public Utilities' decommissioning proceedings the
- 17 utilities should provide estimates of disposal
- 18 costs and the amounts of low-level waste and spent
- 19 fuel to be generated and disposed through plant
- decommissioning and through a possible 20 year
- 21 license extension.
- 22 And finally with respect to license
- renewal. We included a recommendation related to
- 24 license renewal. We noted that Diablo Canyon and
- 25 San Onofre have operated for about half of their

1 40 year operating licenses. Their licenses will

- expire in the mid-2020s. Both plant owners are
- 3 exploring the feasibility of seeking 20 year
- 4 license extensions.
- 5 And we are recommending that the Energy
- 6 Commission, with the Public Utilities Commission,
- 7 should develop a plan for reviewing the overall
- 8 costs and benefits of nuclear plant license
- 9 extensions, the scope of the evaluation and
- 10 criteria for the assessment.
- 11 Included in this review should be plant
- safety culture and maintenance; waste storage,
- transport and disposal plans; seismic hazards;
- 14 comparison with generation and transmission
- 15 alternatives; and contingency plans for long-term
- outages.
- 17 We note in the report that the State has
- 18 the authority to set electricity generation
- 19 priorities based on economic, reliability and
- 20 environmental concerns. The Public Utilities
- 21 Commission has the authority to fund and oversee
- 22 the utilities' plant relicensing feasibility
- 23 studies in California.
- 24 The Public Utilities commission
- 25 establishes a framework for considering the cost-

1 effectiveness of license renewal. As such the

- 2 CPUC required in PG&E's 2007 general rate case
- 3 that PG&E incorporate the Energy Commission's AB
- 4 1632 assessment findings and recommendations in
- 5 PG&E's license renewal feasibility study, which is
- 6 due in 2011.
- 7 And that concludes my presentation.
- 8 CHAIRPERSON PFANNENSTIEL: Thank you,
- 9 Ms. Byron. Certainly a very useful and
- 10 comprehensive report, you are to be commended. In
- 11 working with your consultants I think you have
- done really an excellent job of answering Assembly
- 13 Member Blakeslee's questions.
- 14 The only question I had in going through
- 15 it was what role did the NRC play in putting this
- 16 report together? Clearly they have the ultimate
- safety responsibility and how did they interact
- 18 with you and your team?
- MS. BYRON: At the very beginning of
- 20 this study Commissioner Byron -- excuse me,
- 21 Commissioner Boyd, who is the State Liaison
- Officer to the Nuclear Regulatory Commission,
- wrote the NRC a letter and informed them of this
- 24 study and requested their cooperation to identify
- 25 some key people that would be able to review parts

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of the report and provide some assistance.
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- 2 And they replied by sending us the names 3 of people who were involved with license renewal,
- 4 waste disposal and there's one other. Anyway,
- 5 they were very helpful. As we had questions we
- 6 were able to contact their staff and run things
- 7 past them.
- 8 They didn't provide formal comments on
- 9 the report but we did informally hear from them
- 10 that they basically concurred with the report and
- 11 thought it was a good general, easily read
- 12 presentation of the federal role versus state
- 13 role.
- 14 CHAIRPERSON PFANNENSTIEL: So there was
- nothing in the report that you heard from them
- 16 that they challenged or thought was outside of the
- 17 state authority?
- MS. BYRON: No.
- 19 CHAIRPERSON PFANNENSTIEL: Thank you.
- 20 Are there other questions? I have some people who
- 21 might want to speak to this. Would you like to
- hear from them first before commenting?
- 23 COMMISSIONER BYRON: Sure.
- 24 CHAIRPERSON PFANNENSTIEL: From Southern
- 25 California Edison, Michael Short, VP of Nuclear

- 1 Engineering and Technical Services.
- 2 MR. SHORT: Good morning, Commissioners.
- 3 Thank you for the opportunity to speak.
- 4 SCE, Southern California Edison, concurs
- 5 with most of the report's recommendations and we
- 6 are currently working on the ways and means to
- 7 fulfill them. We want to recognize that some of
- 8 these may require additional resources than those
- 9 that we currently have available to us so we will
- 10 speak to that in the future once that information
- 11 becomes available.
- I do want to comment on one aspect of
- 13 the report. I didn't see it in Ms. Byron's
- 14 presentation but the report does speak to the
- 15 current arrangement of spent fuel in the spent
- fuel pools at San Onofre. And we wanted to point
- out our belief that rearranging that fuel provides
- 18 no significant improvement in margins to plant
- 19 safety. So that particular recommendation we
- 20 would argue is not cost-effective.
- 21 COMMISSIONER ROSENFELD: Excuse me. Can
- you talk a little closer to the mic.
- MR. SHORT: How is that? Is that
- 24 better?
- 25 COMMISSIONER ROSENFELD: Yes.

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MR. SHORT: Lastly, yesterday we did
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        provide some clarifying information on the ability
        to store spent fuel at San Onofre in our dry cask
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4
        program in the interest of providing a full and
5
        complete record.
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                  That is the extent of my comments. Once
        again thank you for the opportunity to speak and
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- we look forward to working with you in the future. 8
- CHAIRPERSON PFANNENSTIEL: We thank you 10 for your comments and appreciate it.
- Does PG&E have any comments? I see --11 Mr. Galati for PG&E. 12 Yes.
- 13 MR. GALATI: Hello, Scott Galati 14 representing PG&E. Thank you.

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First and foremost we think that this 15 process was very collaborative. We also think 16 it's some very difficult, tough issues. 17 I think 18 your staff and the consultant team that you picked are to be commended. I know that we absolutely 19 2.0 drowned them with information.

> And when the Draft Consultant Report came out and the Committee Report it was clear that that information was sifted through and both the consultant team and the staff actually spent a lot of time so we really appreciate that. They

1 also were responsive and engaged with us during

- 2 our public workshops and we think that that is
- 3 sort of a model on how processes should continue
- 4 at the Energy Commission.
- 5 We look forward to participating with
- 6 you on any updates to this as well as other
- 7 proceedings. I wanted to give you an update. The
- 8 reason I filled out a blue card is I understood
- 9 that we might be asking for updates so I
- 10 appreciate you calling us up.
- 11 As you know we are participating with
- 12 USGS in an ongoing monitoring program. We have a
- long-term geologic program. During the workshops
- 14 Dr. Cluff and Dr. Abrahamson came in and had quite
- a bit of contact with the Committee and had a good
- 16 exchange about the program that we are doing.
- 17 As part of that ongoing program with
- 18 PG&E, which we are doing in conjunction with the
- 19 US Geological Service, a pattern of seismic
- 20 activity was found that suggests a potential
- 21 offshore fault near Diablo Canyon of which we were
- 22 previously unaware. It is the purpose of these
- 23 studies and this seismic activity was found.
- 24 Our initial evaluation shows that this
- 25 potential fault will not exceed our existing

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1 seismic design. Therefore the result of any
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- 2 potential ground motions would be minor, have
- 3 limited impact on Diablo Canyon.
- 4 Now it will take up to a year for us to
- 5 verify that this in fact is a seismic fault. But
- 6 even if that is confirmed, we wanted to let you
- 7 know that the data right now currently available
- 8 suggests that it is smaller than the Hosgri Fault,
- 9 it is shorter in length than the Hosgri Fault, and
- any activity will be lower than the Hosgri Fault,
- and therefore it is within the design basis of the
- 12 plant.
- 13 And I want to let you know something
- 14 else too. That we had discussions with Assembly
- 15 Member Blakeslee to inform him of this
- 16 information. And during those conversations he
- 17 pointed out that comments that we had written on
- 18 the Draft Committee Report had some strong
- 19 language about seismic uncertainty. I wanted to
- let you know that as much as it pains me to say
- 21 the fault is mine in this particular instance. We
- 22 were rushing at the end to put our comments
- 23 together --
- 24 COMMISSIONER BYRON: Which fault would
- 25 that be, Mr. Galati?

1	(Laughter)
2	MR. GALATI: Why does it pain me?
3	COMMISSIONER BYRON: No, which fault
4	would that be that you are taking responsibility
5	for?
6	MR. GALATI: It's not a newly discovered
7	fault. It is the fault that is apparent and
8	standing before you with a tie on many occasions.
9	(Laughter)
10	MR. GALATI: We put together our
11	comments, we sent it out for review. Dr. Cluff
12	and Dr. Abrahamson commented that I had used some
13	strong words. I used some strong words about the
14	report dealt with the seismic uncertainty of the
15	Hosgri Fault. We believe that the seismic
16	uncertainty that there isn't any seismic
17	uncertainty about the Hosgri Fault. The way I
18	wrote that is I talked about seismic hazard and
19	seismic setting. And obviously you can never know
20	all of the uncertainties about the seismic
21	setting, that's why we continue to monitor, that's
22	why we continue to study.
23	I wanted to make sure that I corrected
24	that orally to you. We talked to staff about it
25	and we will be following it up in writing to make

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1 sure you understand that we are not suggesting
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- 2 that everything there is to know about the seismic
- 3 setting in that part of the world is known now,
- 4 therefore no need to continue to work. Which I
- 5 think we have established a very long record of
- 6 continuing to work to understand the setting. So
- 7 I apologize for that mistake and we will be
- 8 correcting that on the record.
- 9 CHAIRPERSON PFANNENSTIEL: Thank you,
- 10 Mr. Galati. Are there questions?
- 11 Thank you so much for your time.
- 12 Other questions of Ms. Byron or
- discussion of the report? Yes, Commissioner
- 14 Byron.
- 15 COMMISSIONER BYRON: Well I have some
- 16 material to go through, I hope you'll be patient
- 17 with me. I think you may all know that Ms. Byron
- 18 and I are not related. However, the nuclear
- 19 responsibilities today seem to fall to the Byrons.
- 20 Commissioner Boyd I'm sure wanted to be
- 21 here today. Unfortunately he is not able to. But
- I did talk to him yesterday. He is on the other
- 23 side of the International Time Zone so I guess it
- 24 was his tomorrow, which would be today. Anyhow, I
- 25 took advantage of the opportunity and asked him

1 how tomorrow looked and he said it looked good.

- 2 So I just want you all to know that today will be
- 3 a good day.
- 4 CHAIRPERSON PFANNENSTIEL: Did you buy
- 5 stocks today?
- 6 (Laughter)
- 7 COMMISSIONER BYRON: Commissioner Boyd
- 8 is indeed the State's nuclear officer. I may have
- 9 said that incorrectly but he carries that water
- 10 here at the Commission. I am the Presiding Member
- of the Electricity and Natural Gas Committee and
- also, of course, the Presiding Member on the IEPR.
- 13 So we oversaw the AB 1632 Report as part of the
- 14 Electricity and Natural Gas Committee. I have a
- 15 few observations and comments I would like to
- 16 make.
- 17 First I would like to draw to the
- 18 Commissioners' attention the adoption order, which
- is a rather lengthy one, and my perspective on
- some of the key findings.
- 21 As Ms. Byron indicated, AB 1632 was
- 22 written by Assembly Member Blakeslee. It is an
- 23 extremely important bill which directs the
- 24 Commission to assess the vulnerability of
- 25 California's large baseload plants.

These two units -- I'm sorry. These two 1 2 plants, Diablo Canyon and San Onofre, represent about four gigawatts. As Commissioner Rosenfeld 3 always refers to that as four gigs. To the 4 5 vulnerability to a major disruption from an 6 earthquake, plant aging, and/or I would characterize another possibility, a licensing event that could happen elsewhere in the country 8 or the world that could affect these plants. As Ms. Byron indicated, in July of '07 10 there was a major earthquake at the Kashiwazaki-11 Kariwa Power Plant. Which I believe is five units 12 13 that, as she indicated, is about a little over

Kariwa Power Plant. Which I believe is five units that, as she indicated, is about a little over eight gigawatts of power. This is the largest single site power plant in the world, I believe not just nuclear, and it has not been operating since then.

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There has been a lot of scrambling in Japan to make replacement power for those missing units and it would be a similar issue here. So the reliability and the potential vulnerability to a major disruption is extremely important to this Commission and to the State.

Now we also know that PG&E and Southern
California Edison are exploring the feasibility of

1 seeking an additional 20 year license extension

- 2 for these plants. This would extend their
- 3 licenses into the 2040s. The role of the State in
- 4 the license renewal decision relates to the
- 5 State's electrical generation priorities based
- 6 upon economic, reliability and environmental
- 7 concerns.
- 8 So the Public Utilities Commission has
- 9 established a framework for considering the cost-
- 10 effectiveness of the Diablo Canyon license
- 11 renewal. The PUC has approved PG&E's request for
- 12 funding for their license renewal feasibility
- 13 study and has required PG&E to defer its work on
- 14 its own feasibility study and associated spending
- 15 until after this commission issues the AB 1632
- 16 findings and conclusions. Further, the PUC
- 17 required PG&E to incorporate the findings and
- 18 recommendations of the Energy Commission's AB 1632
- 19 study in PG&E's own study.
- 20 Therefore I have as my expectation, and
- I think it should be the Energy Commission's
- 22 expectation, that the studies recommended in the
- 23 AB 1632 Committee Report for you today includes
- 24 that seismic studies will be included in PG&E and
- 25 Southern California Edison's license renewal

1 feasibility studies. And will be reported to the

- 2 PUC as part of their license renewal feasibility
- 3 study.
- 4 So as part of the upcoming IEPR
- 5 assessment beginning with the '09 IEPR PG&E and
- 6 Southern California Edison should report to the
- 7 Energy Commission on the status and results of
- 8 their seismic vulnerability research assessment
- 9 and license renewal feasibility studies.
- 10 Particularly in light of the disclosure that
- Mr. Galati just made to us here a few moments ago.
- 12 I have had recent conversations myself
- with Assembly Member Blakeslee, and as I
- 14 indicated, I talked with Commissioner Boyd. In
- 15 light of those conversations and the disclosure
- Mr. Galati has made today, the AB 1632
- 17 requirements -- I'm sorry, I got myself wrapped up
- 18 there. In light of these disclosures and those
- 19 conversations the Commission -- forgive me. Yes.
- 20 We offer a number of changes that we would like to
- 21 make to the report. They are not terribly
- 22 significant. They are mostly the deletion of
- some, what I would characterize as conditional
- clauses.
- I call to your attention on page six the

⊥	second bullet. There is a recommendation. In
2	line one we recommend insert I would like to
3	insert, quote: "recommends that" after Energy
4	Commission. So it would read, Energy Commission
5	recommends that.
6	And we would delete, "in cooperation
7	with other appropriate state agencies and in
8	coordination with PG&E, should evaluate the degree
9	to which using." I would like to insert the word
10	use before, quote:
11	"three-dimensional geophysical
12	seismic reflection mapping and
13	other advanced techniques to
14	explore fault zones near the Diablo
15	Canyon site. PG&E should report on
16	their progress and their most
17	recent seismic vulnerability
18	assessment for Diablo Canyon in the
19	2009 IEPR."
20	End quote. And that would be inserted after
21	advanced techniques.
22	Also a change on line four. I will read
23	this entire thing so it makes sense. On line four

by a cost-benefit analysis."

delete, quote: "should be pursued, if warranted,

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So although it sounds like a substantial 1 change, really the substantive aspect of it is the 2 deletion of the conditional clause, "should be 3 4 pursued, if warranted, by a cost-benefit 5 analysis." So the recommendation now should read, 6 quote: "The Energy Commission recommends that PG&E should use 8 three-dimensional geophysical 10 seismic reflection mapping and other advanced techniques to 11 explore fault zones near Diablo 12 13 Canyon. PG&E should report on 14 their progress and their most 15 recent seismic vulnerability assessment for Diablo Canyon in the 16 2009 IEPR." 17 18 Similarly we will make a change on page nine, the second bullet. And this is a similar change with 19 regard to Southern California Edison. I think 20 21 what I will do in the interest of time is just 22 read to you what the resulting text would now

24 CHAIRPERSON PFANNENSTIEL: And excuse 25 me, Commissioner Byron.

read.

1	COMMISSIONER BYRON: Yes.
2	CHAIRPERSON PFANNENSTIEL: I just want
3	to make sure. These changes are all available,
4	are they not?
5	COMMISSIONER BYRON: That's a good
6	question. Are these available?
7	CHAIRPERSON PFANNENSTIEL: Not yet?
8	MS. BYRON: They are not but I can make
9	copies and put them out for everybody.
10	CHAIRPERSON PFANNENSTIEL: Yes, they
11	should be in writing for everybody to see.
12	COMMISSIONER BYRON: Well, for
13	completeness then, the other recommendation would
14	be of the same nature applying to Southern
15	California Edison on page nine. Lines ones
16	through four would now read, quote:
17	"The Energy Commission
18	recommends that Southern California
19	Edison should use three-dimensional
20	seismic reflection mapping, other
21	techniques and a permanent GPS
22	array for resolving seismic
23	uncertainties for SONGS. SCE
24	should report on their progress and
25	their most recent seismic

1	vulnerability	assessment	for	SONGS
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- 2 in the 2009 IEPR."
- 3 As I said, there is a long adoption order. I
- 4 would just bring to your attention the requirement
- 5 in that adoption order that as new seismic data
- 6 becomes available both PG&E and Southern
- 7 California Edison would expedite their geophysical
- 8 studies and report back to this Commission.
- 9 Commissioner Boyd and I have also agreed
- to take this up in the '09 IEPR, which in fact if
- 11 I recall from the Assembly Member's legislation,
- 12 SB 1632, it also requires periodic updates as new
- data or new understanding of potential seismic
- 14 hazards emerge.
- So I apologize for the length of all
- these changes. A lot of this information just
- 17 came to light recently. I applaud PG&E for coming
- 18 forward and disclosing the discovery of some
- 19 additional potential seismic hazard data. But I
- 20 think these changes are warranted. And if there
- 21 is no other public comment I would like to make a
- couple of other notes. Maybe it would be a good
- 23 opportunity to open it up for public comment
- 24 again.
- 25 CHAIRPERSON PFANNENSTIEL: Is there

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1 further public comment based on the changes
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- Commissioner Byron just read into the record?
- 3 Seeing none, go ahead.
- 4 COMMISSIONER BYRON: Well, I note as
- 5 well that Mr. Short indeed corrected, I should say
- 6 clarified a letter correction to our report dated
- 7 November 17. My take from that letter was that it
- 8 primarily identified as well that Southern
- 9 California does have sufficient space for spent
- 10 fuel storage. And we note that here today.
- 11 Let's see. I think that's really -- I
- 12 apologize that I am reading a lot of this, I
- 13 wanted to get it correct. But that concludes my
- 14 remarks, Madame Chairman. I think it was a
- 15 substantial effort on the part of many.
- 16 Participation in a number of workshops.
- 17 And certainly I would like to commend
- 18 Barbara Byron, I think she has done an excellent
- job. I hope you are not thinking of retiring any
- time soon, Ms. Byron. I've heard some rumors.
- 21 MS. BYRON: Well, we shall see.
- 22 COMMISSIONER BYRON: And it is not very
- 23 many people at the Energy Commission that have a
- 24 continuing relationship with Assembly Members such
- as Assembly Member Blakeslee.

Τ	I think it is also worth noting the
2	state, particularly San Luis Obispo County, is
3	very fortunate to have him. He is obviously
4	extremely engaged and knowledgeable on this
5	subject. But more importantly, he is engaged on
6	the issue of public safety so I think we all
7	benefit as a result of that. In addition to
8	writing the legislation I think he has really made
9	sure that this report is up to the highest
10	standards.
11	CHAIRPERSON PFANNENSTIEL: As it appears
12	to be.
13	COMMISSIONER BYRON: So I would like to
14	move the item with those changes. And also thank
15	my fellow Commissioner Boyd who has also been very
16	engaged in this issue.
17	CHAIRPERSON PFANNENSTIEL: So you have
18	moved the adoption of the record.
19	COMMISSIONER ROSENFELD: Second.
20	CHAIRPERSON PFANNENSTIEL: It has been
21	moved and seconded. All in favor?
22	(Ayes.)

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Thank you, Barbara.

CHAIRPERSON PFANNENSTIEL: Thank you.

CHAIRPERSON PFANNENSTIEL: Then moving

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1 to Item 10, possible adoption of the 2008

- 2 Integrated Energy Policy Report Update.
- 3 Ms. Korosec.
- 4 MS. KOROSEC: Good morning, Chairman
- 5 Pfannenstiel, Commissioners. I am Suzanne
- 6 Korosec. I am the lead for the Integrated Energy
- 7 Policy Report.
- 8 As you know the Energy Commission is
- 9 required by Senate Bill 1389 to prepare this
- 10 Integrated Energy Policy Report every two years in
- odd numbered years with an update prepared in the
- off years.
- 13 Today I am asking for your consideration
- 14 and approval of the IEPR Committee Final 2008 IEPR
- 15 Update. I will provide a brief description of the
- various topics and recommendations in the report
- 17 followed by an opportunity for questions from the
- 18 dais and then turn it back to the Chairman to take
- 19 public comment.
- I do want to note that we have errata
- 21 for Chapters 1, 2 and 5 of the report. Several of
- those have been posted one has not that just came
- in just before ten o'clock today. However, copies
- of all of those are out on the table in the foyer
- and the final errata list will be posted for

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1 parties to see them all in one place.
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- I would also like to acknowledge all the
 hard work from the staff that went into this. We
 could not have done this report without all of
 their good input.
- I want to thank all the stakeholders who
 sat through many workshops. I think we had 13
 workshops by the end of the process.
- I want to thank our sister agency, the

 California Public Utilities Commission for

 collaborating with us on this report and providing

 feedback, often on a very short turnaround time.

 We do appreciate that.
- And I want to thank the IEPR Committee

 for all of your good direction and for your

 patience as we hammered this report together.

The 2008 IEPR contains six chapters that 17 covers the topics that are listed here. The first 18 topic was selected by the Committee because they 19 felt that it is important, given the potential 20 21 contribution of renewables to meeting the State's greenhouse gas reduction goals, to understand how 22 the electricity system will need to be structured 23 24 to support these higher levels of renewables while still maintaining system reliability and 25

The topics for Chapter 2 and 3, the
energy efficiency and the Energy Commission's
demand forecast and electricity procurement issues
were both identified in the 2007 IEPR as needing
further exploration in the 2008 Update.

And the topics for Chapters 4 and 5 are assessments of the State's nuclear plants, which we just heard about, and the PUC's Self-Generation Incentive Program. Both of these were required by statute to be included in the 2008 Update.

Finally for Chapter 6, because this report is an update we wanted to provide a progress report on key recommendations that were made in the 2005, 2006 and 2007 IEPRs.

So for Chapter 1, this describes some of the concerns with moving to a higher level of renewables that were raised by parties in various workshops that we held on this topic. The first barrier that is discussed in the report is transmission, particularly the lack of access to renewable resource areas in the state and environmental land use and public opposition issues associated with building new transmission.

The report also talks about legal and

1 regulatory barriers to joint transmission projects

- 2 between investor- and publicly-owned utilities.
- 3 These projects may be necessary to reach certain
- 4 areas of the state that have renewable resource
- 5 areas to help us meet our RPS goals.
- 6 The second barrier that was identified
- 7 is the difficulty in integrating large amounts of
- 8 renewables into the system, particularly
- 9 intermittent renewables like wind, while
- 10 maintaining system reliability. This is going to
- 11 require some form of backup, either fossil plants
- or energy storage or additional renewables to
- 13 maintain system stability. And we also need to
- 14 understand the amount of ramping and regulation
- that will be needed to maintain the operational
- stability with the increased levels of renewables.
- 17 The third barrier is the effect on
- 18 meeting our 33 percent goal of contract delays or
- 19 cancellations and the associated concerns about
- 20 the lack of transparency about how renewable
- 21 procurement decisions are being made.
- The fourth barrier is the uncertainty
- and concern about what effect that higher levels
- of renewables may have on electricity prices and
- 25 electricity rates.

And finally, there are environmental
issues that are associated with building largescale renewables, particularly in sensitive areas
of Southern California.

The IEPR Committee made a number of recommendations to address these barriers. I won't go over all of them, I'll just highlight a few of them that I think are the most important. First, the Energy Commission should identify ways to reduce the legal and market obstacles to joint transmission projects.

Second, because transmission is such an important issue the Committee believes that we really should increase the amount of funding that is devoted to transmission-related research and development up to a level of \$60 million per year. That's about a ten-fold increase from what we currently have right now.

The Committee also recommends that we should use the 2009 IEPR to identify the amount and location of new fossil generation that will be needed to support renewables. And that we work with the California Independent System Operator to better understand the amount of ramping and regulation that is going to be needed with these

- 1 higher levels of renewables.
- 2 Regarding renewable procurement. The
- 3 Committee recommends that if a utility plans to
- 4 build or purchase its own generating facilities,
- 5 renewable procurement proposals should be
- 6 reviewed, selected and ranked by independent
- 7 parties, not by the investor-owned utilities.
- 8 In addition, the Committee recommends
- 9 that the PUC should immediately implement standard
- 10 contract prices or feed-in tariffs for facilities
- smaller than 20 megawatts to provide financial
- 12 certainty for developers and to help these
- facilities get built and on-line quickly to ensure
- that we meet our renewable targets.
- 15 The Committee also recommends that we
- should work with parties and the PUC to better
- 17 understand the potential cost impacts of a higher
- 18 target of renewables.
- 19 And finally, we need to continue our
- 20 collaborative efforts within the Renewable Energy
- 21 Transmission Initiative with the Department of
- 22 Energy and the Bureau of Land Management to ensure
- that new renewable facilities, and the associated
- 24 transmission to access those facilities, is built
- in locations with the least environmental impact.

At the same time we feel the PUC should direct the IOUs to consider potential delays in projects because of environmental concerns when they are selecting projects and RPS contracts.

The errata for this chapter that was available out on the table is reflecting the recently signed Governor's Executive Order instituting a 33 percent RPS level and talking about some of the activities that will be done to ensure that the environmental permitting is streamlined for facilities in that area of the state.

Chapter 2 covers the issue of how energy efficiency savings are accounted for in the Energy Commission's demand forecast. Our demand forecast is the official statewide forecast that is used in many venues, like the PUC's procurement proceeding and the ARB's scoping plan for greenhouse gas reductions.

During development of the 2007 IEPR

parties identified the need to better understand

what is and is not included in our forecast in

terms of energy efficiency savings. One of the

major concerns was how efficiency savings are

attributed in the forecast, particularly whether

and how savings from uncommitted programs, such as 1 future standards or unfunded energy efficiency 2 programs, are embedded in our forecast.

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The Energy Commission agreed that this is a concern and during development of the 2008 IEPR Update we began the process of clarifying the savings that are incorporated in the forecast.

Going forward we are going to be working with Itron, who is being funded by the PUC, they are graciously helping us with that in a major effort to improve the forecasting of efficiency savings. And the staff have also established a multiparty working group to work through this issue with parties and make sure that everybody understands what is in the forecast and that that is made more clear.

The chapter also reports on progress that has been made to date by utilities, both investor- and publicly-owned, towards achieving the statewide goal of all potentially achievable, cost-effective electricity and natural gas efficiency savings.

The recommendations in this chapter: The Committee recommends that we continue to address the potential overlap between efficiency savings

1 in our forecast and the assumed savings that are

- used in energy efficiency program planning.
- 3 We will also continue the efforts with
- 4 the working group that I mentioned to improve the
- 5 demand forecast in the 2009 IEPR cycle.
- We also recommend that independent
- 7 efforts to evaluate alternative methods of
- 8 forecasting as part of the 2009 IEPR be continued.
- 9 And finally, we believe that the Energy
- 10 Commission needs to continue working with the
- 11 publicly-owned utilities to understand how they
- 12 estimate their energy efficiency potential and set
- 13 their targets. And encourage them to identify
- 14 available funding sources other than the limited
- 15 public goods charge funds that are available for
- this effort to help them meet their efficiency
- 17 goals.
- 18 I will just note that there is errata
- for this chapter that clarifies the data that is
- included in Table 2 in the chapter that shows
- 21 efficiency savings. This data is based on the
- 22 2007 demand forecast. And I want to acknowledge
- 23 that these numbers are likely to change as we
- 24 refine and improve our energy efficiency
- 25 measurement and attribution during the 2009 IEPR

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1 process.
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2	Chapter 3 covers electricity
3	procurement. The 2007 IEPR discussed the need for
4	improvements to the current electricity
5	procurement process. This included having the
6	utility plans use common assumptions to allow
7	comparison between utilities, making sure that
8	they adequately address ratepayer risks like
9	higher volatile natural gas prices, that they
10	extend over a longer time period, and that they
11	incorporate environmental impacts and risks. And
12	also that they use a social discount rate to value
13	future fuel costs.
14	Chapter three also reports on progress
15	that's made towards implementing these
16	recommendations, discusses how the current
17	procurement process could be improved, and also
18	talks about issues surrounding aging power plants
19	and plants that use once-through cooling.
20	Recommendations on long-term
21	procurement: The Committee recommends that We
22	acknowledge the progress that the PUC has made in

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improving procurement and we recommend that our

staff continue to collaborate with the PUC in that

process; recommend that the 2009 IEPR include an

1 assessment of long-run uncertainties and

2 electricity demand and natural gas supplies and

3 prices.

After exploring the use of a social discount rate in utility procurement plans the Committee recommends that we not use such a rate in the planning at this point since we are moving towards a portfolio approach that appears to be addressing the issue of future fuel cost risk in these plans. But the Committee does recommend that the PUC should reconsider this when they are refining how bids are evaluated in future procurement solicitations.

Regarding aging and once-through cooling plants: The Committee recommends that in the 2009 IEPR we evaluate the impacts of continued reliance on these plants and that we get a better understanding of how adding high levels of renewables to the system will interact with our desire to reduce the dependance on these plants.

We also need to look at impacts on system reliability of removing these plants or repowering them; and what transmission upgrades might be needed to allow renewables to replace these once-through cooling plants.

The Committee recommended -- excuse me, 1 2 committed in developing in the 2008 IEPR to conduct a 2009 IEPR, to conduct a public process, 3 4 and to work with the PUC to develop a bid 5 evaluation and selection process that reflects a 6 number of procurement principles. These are outlined here. Basically that it should be fair and objective, be transparent. 8 Bids should be reviewed and ranked and selected by independent parties. For example, the PUC or 10 independent evaluators using publicly available 11 criteria. 12 13 Bid assessments should be based on 14 appropriate costs and non-cost criteria and 15 consider environmental impacts and the likelihood 16 bidders in fulfilling contract and non-contract 17

of attaining required permits and prior success of offerings.

The process should encourage -- excuse me, should be conducted in an efficient way. Avoid unnecessary administrative and transaction costs that might discourage market participants and impose greater costs on ratepayers.

Should expressly identify how the bid evaluation process considers project permitting.

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1 And that it should protect commercially 2 competitive information.

3 Chapter 4 is on the nuclear assessment.

I won't go over this since we just went over that
in pretty heavy detail. I do want to note that
because this chapter in the IEPR summarizes the AB

1632 report we will make conforming changes to

this chapter in line with the errata that

Commissioner Byron identified for that report.

Chapter 5 summarizes the evaluation required by Assembly Bill 2778 of the CPUC's Self-Generation Incentive Program. This legislation requires the Energy Commission to evaluate the costs and benefits of expanding eligibility for the program to include renewable and clean fossil distributed generation technologies.

When this program was established in 2001 eligible technologies included microturbines, small gas turbines, wind turbines, solar photovoltaics, fuel cells and internal combustion engines. With the advent of the California Solar Initiative the PV technologies were removed from the program and as of January 2008 only fuel cells and wind technologies are eligible for the program.

The evaluation was done by TIAX, LLC
under contract to the Energy Commission using data
on more than 1,000 systems that was provided by
the utilities. And the evaluation looked at
environmental, macroeconomic and grid impacts.

Based on the evaluation the IEPR

Committee recommends that eligibility for the Self-Generation Incentive Program should be based on overall efficiency and performance of systems regardless of fuel types.

Also recommends that the PUC should consider re-instituting technologies that use non-renewable fuels and renewable fuels like landfill gas, digester gas or biodiesel.

Recommend that because these systems often provide locational benefits, that the PUC should require IOUs to meet some portion of their distribution system upgrades by installing distributed generation or combined heat and power system in areas that provide these locational benefits to the system.

There were errata published for this chapter as well that basically just made it more clear that we are recommending that systems that use non-renewable fuels should be eligible for the

1	Self-Generation	Incentive	Program.

- The final chapter of the IEPR Update

 provides a status report on 45 key recommendations

 from past IEPRs. The progress on the various

 recommendations is characterized as substantial,

 on-track or needs improvement. In the interest of

 time I am not going to go through any of these

 recommendations but just cover them generally.
- 9 We have made substantial progress on
 10 recommendations related to energy efficiency and
 11 transmission, on certain procurement-related
 12 recommendations.
- We are mostly on-track for
 recommendations on demand response activities,
 natural gas, transportation, petroleum
 infrastructure, nuclear energy and the water/
 energy connection.
- And we need some significant improvement in some procurement recommendations, many of the renewable recommendations, some land use and some distribution system recommendations.
- 22 So that is a very, very high level and 23 fast overview of the '08 Update. Are there any 24 questions from the dais?
- 25 CHAIRPERSON PFANNENSTIEL: Thank you,

1 Ms. Korosec. If there aren't direct questions

- 2 from the dais I am going to ask for public
- 3 comment. And then we can come back and see if
- 4 there are questions or further comment from here.
- 5 The only blue card I have is Manuel Alvarez from
- 6 Edison.
- 7 MR. ALVAREZ: Good morning,
- 8 Commissioners. Manuel Alvarez, Southern
- 9 California Edison.
- 10 Actually I just have a couple of points
- I want to bring to your attention. First of all I
- 12 would like to express our appreciation for our
- 13 participation in this 2008 IEPR. I think we found
- 14 the process fairly acceptable. And though we had
- 15 13 hearings and a lot of controversies during the
- 16 course of the process I think we end up in a very
- 17 comfortable place.
- 18 We want to acknowledge your work on the
- 19 renewable area and actually echo our support for
- 20 the work that you have laid out there for the --
- 21 specifically the integration work and efforts
- going on and your recognition of the many issues
- that confront the renewable arena, transmission
- 24 and as they were relayed in Suzanne's
- 25 presentation.

I want to bring to your attention one 1 other item that wasn't presented and it is kind of 2 a current affair and that's the current financial 3 4 crisis that this country faces. I think it 5 started to surface at the end of the process and I 6 think you heard some at least preliminary comments about not much concern about the impacts of the credit crisis that is going on today in this 8 country. But I think as you look at the news that has unfolded over the last month and the status of 10 the financial markets I think it is definitely an 11 issue that should be on your agenda for the 2009 12 13 process.

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Just as a side note. This morning as I was preparing for this activity I noticed that

General Motors was down to \$1.53 a share. And one of the highlights I noticed in the news this morning was a short summary of some of the solar projects, solar companies' stocks, and those were actually down also. So it was just something that I would like to draw to your attention to make note of for the 2009 process.

The final item I want to bring to your attention is a longstanding item that we have discussed and deliberated on and that is the

1 procurement process. I just want to highlight one

- 2 item in your recommendations I would like you to
- 3 take note. And that is the recommendation for the
- 4 evaluation of the bid selection process during the
- 5 procurement process.
- 6 I would like to suggest and offer for
- 7 your consideration that the notion of an
- 8 independent evaluation, while identified in your
- 9 report, should also take note of the need for
- 10 collaboration between the Energy Commission and
- 11 the CPUC and any independent evaluator that is
- 12 ultimately identified.
- 13 I know this issue of collaboration tends
- 14 to cause strain in the system at times, not only
- on procurement but also with greenhouse gases, as
- 16 we heard about in other forums. But I think the
- 17 coordination we would like to see and the
- 18 requirements that take place provide valuable
- 19 assistance for everybody in the procurement
- 20 process.
- 21 And then I would like to also note your
- 22 recognition on the continuing subject of
- 23 confidentiality and your recognition of the
- 24 appropriateness of keeping confidential certain
- 25 commercial information during this process. And I

1 know that will be a subject of further discussion

- 2 later on. Thank you.
- 3 COMMISSIONER BYRON: Mr. Alvarez, thank
- 4 you for your thoughtful comments. Those are very
- 5 good and I have noted all of them.
- 6 With regard to the procurement process
- 7 and your suggestion about cooperation with the
- 8 PUC. I would also add the Independent System
- 9 Operator. The Chairman and I met with Yakout
- 10 Mansour on the subject, amongst others, last week,
- 11 and discussed the importance of procurement and
- setting up the requests for offers properly.
- 13 Their organization is interested and sees the need
- 14 for further cooperation.
- 15 MR. ALVAREZ: I would agree with that.
- I tend to forget about them because they tend to
- be so integrated in terms the procurement and
- 18 operations process that at times I tend to think
- 19 that they are actually involved more so than they
- are in terms of planning.
- 21 COMMISSIONER BYRON: Well, and perhaps
- they are and we are not aware of it. But
- 23 Mr. Mansour indicated that we will work more
- 24 closely on this particular subject as part of the
- 25 '09 IEPR.

Also I did take some time, since you
brought it up, in working with the Public

Utilities Commission I met with a number of PUC

Commissioners on this particular recommendation
and they are very receptive to working with the

Commission and the input that we have.

Of course it is their process but I think they are open, very much so, to seeing it become more transparent and more useful to the state in making sure we procure and see these projects built. While, of course, keeping in mind the lowest cost to consumers. I appreciate your comments and we are working on that, on all of them, but I just wanted to make note of that particular one.

MR. ALVAREZ: In fact I would just like to make one comment because I was reminded about Commissioner Boyd, even though he is not here today. This notion that it is their process. I think we all recognize that it is the State's process. And it is the coordination and collaboration of the entire State of California and the participants in that process that are at stake here, not merely a single agency.

COMMISSIONER BYRON: One more note if I

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1 may. I thank you very much. I did meet with
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- 2 Southern California Edison, the executives there,
- 3 as well as with the other three investor-owned
- 4 utilities a number of months ago and solicited
- 5 their input at the highest level with regard to
- 6 the IEPR and received their commitment for
- 7 participation in this and future IEPRs. So I
- 8 thank you and your company for that.
- 9 MR. ALVAREZ: Thank you.
- 10 CHAIRPERSON PFANNENSTIEL: Thank you,
- 11 Manny. Other public comment? Ms. Treleven
- 12 representing PG&E.
- MS. TRELEVEN: Good morning,
- 14 Commissioners. I am Kathy Treleven, PG&E.
- 15 I would first like to thank the staff
- and the Committee for the impressive work of this
- 17 Update, bringing it into being. It seems like
- 18 each update cycle gets a little closer to being a
- full IEPR. And was it only 13 workshops?
- 20 (Laughter)
- 21 MS. TRELEVEN: I would particularly like
- 22 to thank Suzanne Korosec for her organization and
- 23 availability and her diplomacy in dealing with our
- concerns.
- 25 Second, PG&E wants to note our

1 appreciation for the highlighting of the work that

- needs to be done to bring even the most recently
- 3 contracted renewables forward and integrated into
- 4 our system. We have the same list of things from
- 5 transmission to environmental siting to addressing
- 6 the Governor's new workshops and working groups on
- 7 our list. And we will be there with the staff
- 8 working with you and many others.
- 9 On the question of procurement in
- 10 general. We will be back in the 2009 IEPR. We
- 11 believe that the procurement process has improved
- 12 over time and is a good one for assessing
- viability for bringing forward the most cost-
- 14 effective and the best resources to meet our
- 15 reliability needs. And we will be with you in the
- 16 2009 IEPR to talk about further changes.
- 17 And just one additional note. It this
- 18 interest in reliability that will also bring us
- 19 back the Monday after Thanksgiving for the
- workshops to really delve into the energy
- 21 efficiency issues tied up with the demand
- 22 forecast.
- 23 If there is a double counting of energy
- 24 efficiency in the demand forecast then the
- 25 forecasted need is too low and we don't get enough

1 resources. And PG&E has a strong interest in

- 2 rolling our sleeves up and helping to resolve that
- 3 issue, looking at the Commission's standing models
- 4 and alternative forecasting methods.
- 5 Thank you for the opportunity to make
- 6 these short comments and we will be back next
- 7 year.
- 8 CHAIRPERSON PFANNENSTIEL: Thank you,
- 9 Kathy. Other public comment on the IEPR?
- 10 Comments from Commissioners? I have a
- 11 few but let me offer -- Let me, before we turn to
- 12 the Presiding Commissioner on the IEPR, let me
- first offer words of appreciation to the people
- 14 who worked so hard on this IEPR. And I want to
- 15 start with Suzanne again. This was a grand
- 16 experiment. We have a permanent IEPR staff and
- 17 most of the year she was it. Then she was hiring
- 18 staff and putting people together. Just
- 19 incredible both organizational skills and great
- 20 depth of knowledge of content made such a
- 21 difference. This was my third IEPR and she
- certainly made it my easiest one. Again, only 13
- workshops? It seemed like a lot more.
- 24 (Laughter)
- 25 CHAIRPERSON PFANNENSTIEL: It was

1 really, though, incredibly -- we moved a lot more

- 2 smoothly than the others have.
- I also want to thank the rest of the
- 4 staff. There was a large staff effort in each of
- 5 these subject. People put in extra time and it
- 6 showed in the quality of the work.
- 7 I also wanted to add thanks to the
- 8 stakeholders. There were many participants in
- 9 these workshops and we went out of our way to give
- 10 people an opportunity to review drafts and review
- 11 reports and come in and give us comments and
- 12 people took us up on that. That made the product
- 13 a lot better.
- 14 Clearly Commissioner Byron and Laurie
- Ten Hope were the driving forces behind this
- 16 product being as really as sharp, as focused, as
- meaty as it is, both in the planning of it and
- 18 then the bringing it right down to the very last
- 19 detail. I know because Jeff and I have been
- 20 working on the detail since early hours this
- 21 morning.
- In a grander scope, this IEPR is really,
- 23 it is an update of the loading order. It takes
- 24 the three parts of the loading order and looks at
- 25 what we need to do to make that work. It takes

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1 energy efficiency and looks at how are we
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- 2 estimating it and is that correct. It looks at
- 3 renewables and says, if we are going to move
- 4 farther with renewables than we have than what do
- 5 we need to do? Let's get ready to do that.
- 6 And then it looks at the fossil
- 7 procurement in terms of, is this working correctly
- 8 to give the State both the most efficient and the
- 9 least cost procurement results that we need.
- 10 Really, really important for us. This
- is not an academic exercise, this is really moving
- 12 forward in the loading order.
- 13 Let me digress a little bit onto the
- 14 question of the energy efficiency in the forecast.
- 15 Because I really think that fundamentally we need
- 16 to get that right. If there is anything in this
- 17 report that is slightly disappointing to me, is
- 18 that it feels we haven't moved a long ways from
- 19 where we were last year at this time in adopting
- 20 the '07 IEPR. Where we identified the question of
- 21 our forecast and how we incorporate energy
- 22 efficiency into the forecast as a really important
- element of what we do.
- 24 And when you think about it, it is
- 25 really one of the most fundamental roles the

1 Energy Commission plays. We have prepared the

- 2 statewide electricity demand forecast. And that
- 3 forecast is used for many purposes throughout the
- 4 state, reliability being one but many others. We
- 5 need to get that right.
- 6 So we need not only to make sure that we
- 7 know that it is right. And I think to a large
- 8 extent we do feel that we have it right. We have
- 9 to convince the other stakeholders, the rest of
- 10 the state has to have the same confidence in that
- forecast that we have. So that when others use it
- 12 and rely on it they have to understand it
- fundamentally well.
- 14 We need therefore to be able to
- 15 communicate what we do, explain it, work with
- others, bring them into our process. So
- 17 communication of what we do is I think more
- important than it has been played up.
- 19 It is possible that in fact we need to,
- 20 we need to think about doing the forecast
- 21 differently. We have been doing it the same way
- for a long time and it has worked to where we are
- now. But it may be time to rethink the analytical
- 24 base for the forecast. Or at least to rethink it
- 25 to the point of deciding that what we have is the

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1 best that we should have.
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2 And I direct this to our Executive
3 Director as we go through the effort to improve
4 this process. And I know we are kicking it off.
5 December 1 is, in fact, a year after we adopted
6 last year's IEPR where we said we were going to
7 approach this. We need to look at this clearly as
8 not an academic exercise but fundamental to the

Energy Commission's mission.

- and I will put in there a plea that we really see this as trying to get to 100 percent of cost-effective energy efficiency. It is the goal we adopted last year. We set it out for ourselves. I don't see that term anywhere in the chapter that's in front of me now. So we need to be thinking about this as our next big step. And I will trust this to the '09 IEPR Committee and its Presiding Member, who I know will carry this forward.
- So with that, again thanks to everybody
 who made it a very successful update, a very
 strong, positive and meaty update. Commissioner
 Byron, have you comments?
- 24 COMMISSIONER BYRON: Thank you, Madame
- 25 Chairman, yes I do. Unfortunately I have a few of

- 1 them.
- 2 It is an amazing process, what we do
- 3 here at the Energy Commission on these Integrated
- 4 Energy Policy Reports. Fortunately, the easy part
- 5 is that as the Chairman of this Committee I get to
- 6 build on some very substantial work and good
- 7 recommendations from prior IEPRs. I think it is a
- 8 lot easier to stand tall on the work of others and
- 9 the Commissioners that have preceded me in this.
- 10 And I do take your charge seriously. We
- 11 will continue to work on improving these
- forecasting approaches in the '09 IEPR. We would
- be myself and Commissioner Boyd.
- 14 I would like to extend my thanks to the
- 15 Chairman who has brought her experience and
- expertise and guidance to our completing this. By
- the way, if we approve it today it will be on
- 18 time. I don't think we could have done it without
- 19 you, I appreciate it very much.
- 20 And I would also like to put on the
- 21 record the fact that we anticipate that we will
- get that coveted Governor's response that is
- 23 required by the legislation that is extremely
- 24 important to the people of the state. This
- 25 Commission develops this policy through a public

1 process and the Governor's response really helps

- 2 to focus and direct this agency or this Commission
- 3 and the other Commissions and agencies of the
- 4 State on the right topics going forward. That
- 5 will be extremely important and we will work to
- see if we can get that response.
- 7 I will thank briefly Ms. Korosec and her
- 8 staff, all of whom I haven't even had a chance to
- 9 meet yet we have been so busy, for an excellent
- job. And I am very fortunate to have you and this
- 11 newly structured group to take on this
- 12 responsibility.
- But like I said, this is just the
- 14 warmup, the Update. We have got to go through a
- much more arduous process because we will be
- digging into some of these subjects in much more
- detail than we were able to as part of this
- 18 Update.
- 19 Most of all it is important to thank the
- 20 parties. My sense is that everyone that
- 21 participates in the IEPR, and participates for
- that matter in Energy Commission activities, is
- getting spread rather thin. I am very conscious
- of that. I think probably a lot of folks are at
- 25 the Air Resources Board on other subjects.

1 But as difficult as it is we definitely

- 2 need your continued involvement, particularly as
- 3 we go through the integration of renewables issue.
- 4 That would be in response -- as we brought it up
- 5 in the earlier IEPR. But as you'll see, we have
- got some changes even that are required in this
- 7 IEPR as a result of an Executive Order that came
- 8 out this week.
- 9 So having said that I would like to go
- 10 through those changes. I think it can be done
- 11 rather briefly. The first one is an errata that
- 12 Ms. Korosec has prepared that is primarily needed
- in response to the Executive Order that the
- 14 Governor signed on Monday. Two of my fellow
- 15 Commissioners were present and aware of this
- 16 certainly.
- I am generally convinced that the four
- 18 changes that Ms. Korosec has outlined in the
- 19 errata address all the places in the IEPR that are
- 20 necessary to demonstrate our awareness and
- 21 incorporation of the requirements to that
- 22 Executive Order. Ms. Korosec, would you like to
- 23 add anything else with regard to this errata?
- MS. KOROSEC: No, I think that you have
- 25 characterized it correctly.

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1 COMMISSIONER BYRON: So I hope I don't
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- 2 have to read all these.
- 3 MS. KOROSEC: No, these will be posted
- 4 and they have been posted for people to look at so
- 5 they are available. And we will compile all of
- 6 the errata that you have there, the three separate
- 7 sheets, into one single sheet for the parties to
- 8 see what the difference is.
- 9 COMMISSIONER BYRON: Good. Well of
- 10 course we will open this up to comment if there's
- any comments as a result of these changes.
- 12 The second errata I'd like to address
- 13 would be the one that addresses Chapter 5. And I
- don't think these are very extensive. You can
- 15 tell there's two places where we are trying to
- 16 correct an omission that is consistent with
- 17 previous IEPR recommendations. And that is that
- 18 we make sure that the full benefits of ultra clean
- 19 and low emission and essentially non-renewable
- 20 fuels such as natural gas are incorporated once
- 21 again into the Self-Generation Incentive Program.
- I also would comment, although it
- doesn't require a change to the IEPR. You may
- 24 recall that there was some legislation earlier
- 25 this year, I believe presented by Senator Kehoe.

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1 There is some concern regarding the cost of a
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- 2 Self-Generation Incentive Program Evaluation
- 3 Report that was included in that legislation.
- 4 There may be some misconception. It is
- 5 really good to do these kinds of evaluations
- 6 because, as you know, we are spending public goods
- 7 money here. I think we could call it ratepayer
- 8 monies. And it is good to test the effectiveness
- 9 of how effectively we spend those funds for
- 10 efficiency gains.
- 11 But I would like to make sure that
- 12 everyone understands that the money for such
- 13 studies do not, as I understand it, come from the
- 14 general funds. The Energy Commission is a special
- 15 funded agency and funds for such studies come from
- our energy surcharge and I think that did have
- some effect on that legislation.
- 18 Having said that, I would like to put
- 19 forward the errata for Chapter 5 for your
- 20 consideration. Ms. Korosec, anything to add on
- 21 Chapter 5?
- MS. KOROSEC: No.
- 23 COMMISSIONER BYRON: Okay. The other
- 24 one, Madame Chairman, I am going to need some help
- on because of your longstanding involvement and

1 expertise on this. And that is, that we do have

- 2 some concerns that were raised around the energy
- 3 efficiency chapter. Could I ask if you could take
- 4 us through this.
- 5 CHAIRPERSON PFANNENSTIEL: Sure.
- 6 Specifically Chapter 2, page 40, and then there is
- 7 a table on page 41. And what we are proposing is
- 8 some language that would characterize what is in
- 9 that table. The table purports to show energy
- 10 efficiency savings and it is broken down by
- 11 programs and standards and then market effects and
- 12 then a total for both past and historical years.
- 13 The point really is that the attribution, the
- 14 breakdown of that is exactly what we are going to
- 15 be working on going forward as we reevaluate our
- 16 models and our processes.
- 17 So we are proposing some language that
- will really characterize this as a work in
- 19 progress. This is based on our 2007 demand
- 20 forecast. But the allocation among those columns
- in Table 2 are likely to change as we go forward.
- 22 So we have a paragraph, which I won't read into
- the record, that is available in print outside,
- and then Suzanne said it will all be posted
- 25 shortly, that would make that distinction.

1	COMMISSIONER BYRON: So my suggestion
2	would be to see if we have any additional
3	Commissioner or public comment on these proposed
4	changes.
5	CHAIRPERSON PFANNENSTIEL: Are there
6	further comments based on these errata? Yes,
7	Commissioner Douglas.
8	COMMISSIONER DOUGLAS: Well, very
9	briefly. I did sit in on a number of the IEPR
10	workshops, although not nearly all 13. And I also
11	wanted to add my voice in appreciation to the
12	staff and also to the IEPR Committee for staying
13	on top of all of this material and helping us get
14	this report out. I think it is excellent and I
15	will be pleased to support it.
16	CHAIRPERSON PFANNENSTIEL: You will get
17	your chance too.
18	(Laughter)
19	COMMISSIONER DOUGLAS: I'm sure I will.
20	COMMISSIONER BYRON: I think this might
21	be a good time just before I make a motion to
22	approve. This is a somewhat unique IEPR in that
23	we have done a dedication. And with the

dedication as well as comment.

Commission's approval I would like to read the

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1	"This report is dedicated to
2	the memory of Jane Hughes Turnbull,
3	June 13, 1932 to October 18, 2008.
4	With gratitude for her tireless
5	devotion and invaluable
6	contributions to the development of
7	California's energy policies on
8	behalf of the League of Women
9	Voters and all the residents of
10	California."
11	I think many of you knew Jane. She was
12	an extraordinary woman who we will very much miss
13	She represented the League as well as California
14	in general before this Commission and before the
15	PUC and who knows elsewhere.
16	She not only did that but she worked
17	tirelessly to help educate the constituents of
18	this state through the League.
19	I know I had opportunity to attend some
20	of the workshops that she organized. She also
21	provided excellent input to this Commission. And
22	she did it all for free, having been a volunteer.
23	I understand that even up until the time of her
24	death she was working on comments that she wanted
25	to present on this report to the Commission. I

- 2 Committee Workshops shortly before her demise.
- 3 I had opportunity to attend her memorial
- 4 service a couple of weekends ago. I can tell you
- 5 she has a wonderful family. It was quite humorous
- 6 at times but energy was a big part of her life.
- 7 Many people spoke to that topic. And I felt
- 8 compelled to break a rule and that is that I never
- 9 speak on behalf of Commissioners. But in this
- 10 case I felt relatively confident that I could say
- 11 that when Jane Turnbull talked all the
- 12 Commissioners listened.
- 13 So having said that I also indicated to
- her husband, Stan, that we would, with my
- 15 Commission's approval, dedicate this to Jane. And
- I hope that is all met with agreement here today.
- 17 CHAIRPERSON PFANNENSTIEL: Thank you,
- 18 Commissioner Byron. And then with that would you
- 19 like to move adoption with the errata?
- 20 COMMISSIONER BYRON: I do. It is with
- 21 some pride and thankfulness I would like to move
- 22 the Commission's approval of this 2008 IEPR
- 23 Update.
- 24 COMMISSIONER ROSENFELD: Second.
- 25 CHAIRPERSON PFANNENSTIEL: All in favor?

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1 (Ayes.)
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- 2 CHAIRPERSON PFANNENSTIEL: Thank you.
- 3 Thank you, Ms. Korosec.
- 4 MS. KOROSEC: Thank you.
- 5 CHAIRPERSON PFANNENSTIEL: Minutes.
- 6 Approval of the Minutes of the November 5 Business
- 7 Meeting.
- 8 COMMISSIONER ROSENFELD: I move the
- 9 minutes.
- 10 COMMISSIONER DOUGLAS: Second.
- 11 CHAIRPERSON PFANNENSTIEL: All in favor?
- 12 (Ayes.)
- 13 CHAIRPERSON PFANNENSTIEL: The minutes
- 14 are approved. Thank you, Harriet.
- 15 Commission Committee Discussion. Any
- 16 discussion? Yes.
- 17 COMMISSIONER DOUGLAS: I thought -- As
- 18 Commissioner Byron mentioned the signing of the
- 19 Executive Order on Monday I thought I would say
- 20 something about it.
- 21 CHAIRPERSON PFANNENSTIEL: Yes, thank
- 22 you.
- 23 COMMISSIONER DOUGLAS: Chairman
- 24 Pfannenstiel and I were both present. And it was
- a very big day, I think, for both energy policy in

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1 California and for this Commission because it gave

- us a tremendous, new to-do list that we are going
- 3 to be working through very, very quickly.
- 4 CHAIRPERSON PFANNENSTIEL: Be careful
- 5 what you ask for.
- 6 COMMISSIONER DOUGLAS: That's exactly
- 7 right, be careful what you ask for. On Monday
- 8 Governor Schwarzenegger signed an Executive Order
- 9 calling for a 33 percent by 2020 RPS requirement.
- 10 The Legislature was very well represented.
- 11 Senator Steinberg was there. Assembly Members
- 12 Krekorian and Blakeslee were both there. In fact
- 13 the CEO of Edison and San Diego Gas and Electric
- 14 and a representative from PG&E all spoke. LADWP
- and SMUD were both present. We had really a
- 16 tremendous turnout.
- 17 The Executive Order very clearly
- 18 recognized the responsibility of California state
- 19 agencies to do our part in making 33 percent RPS
- 20 achievable and in particular gave the Energy
- 21 Commission and our partners the Department of Fish
- and Game a number of action items on the siting of
- 23 renewable projects. These include developing a
- 24 natural community conservation plan beginning with
- 25 the Mojave and Colorado deserts in order to ensure

both timely siting and long-term conservation of
desert species.

We are also going to -- We were also

charged with, jointly with Department of Fish and

Game, designating high priority renewable

development areas within which projects would get

certain benefits in our siting process,

particularly a shorter time frame.

This is only possible to the extent that we are able to designate low conflict, high value land. And then if we know in advance that the environmental risks and mitigation associated with that land are low we can be relatively sure that we can get through our siting process with fewer complexities and more quickly. It will involve, obviously, potentially prioritizing some of these projects as well in our time line.

We have still got to -- We have got some work to do in thinking about how to proceed with that and the question of whether legislation would be necessary or helpful to really make it work.

But we have been directed, I believe, to begin with this in February so we will -- obviously we are thinking about it now.

25 The Energy Commission has also been

charged to develop a best management practices manual for siting of desert solar projects. 2 3

again this is particularly important right now I

think because the siting of desert renewable

5 projects faces our Commission with issues that we

really don't confront when we, when we site

natural gas plants.

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There's different types of environmental issues, different scale sometimes of environmental issues. And there is also a very wide range of different solar technologies, all of which have slightly different footprints and impacts. And so I think this will be helpful as the beginning, not the end of public dialogue on how to make siting both faster and easier and also environmentally sound.

There were two MOUs signed. One was between the Energy Commission and Department of Fish and Game creating an interagency team that will work on these renewable siting issues, including the designations. And an MOU between our new team and Bureau of Land Management Fish and Wildlife Service.

24 Ideally we would really like to see eyeto-eye with federal agencies on where renewable 25

1 infrastructure should go in the state and what the

- 2 mitigation package should be and the long-term
- 3 mitigation package should be that goes along with
- 4 the siting. So this was a very important first
- 5 step in creating that joint vision. And again,
- 6 the more we can do to coordinate with the federal
- 7 agencies the better off we will all be in terms of
- 8 meeting our RPS goals.
- 9 Chairman Pfannenstiel signed both of
- 10 those MOUs and I don't know if you have anything
- 11 to add but I wanted to point this out. And also
- say that our siting staff already had a high
- 13 workload and this is adding to that workload. So
- 14 we will be talking to staff about our priorities
- and how to make this all work and how to fulfill
- the Governor's expectations.
- 17 CHAIRPERSON PFANNENSTIEL: Thank you,
- 18 Commissioner Douglas, for the summary. And thank
- 19 you for all your hard work. You have been the
- 20 Energy Commission's lead negotiator, if you will,
- in putting this together for many months now.
- 22 Your dedication and your faith that it would
- finally work out paid off. What was signed, both
- 24 the MOUs, but largely the Executive Order, was
- just really good product after all of that.

1	COMMISSIONER DOUGLAS: I will say that I
2	think both Panama Bartholomy, my advisor, and I
3	lost a lot of credibility over the months by
4	telling people that it would be out within the
5	next week or two. And we probably said that
6	CHAIRPERSON PFANNENSTIEL: I was waiting
7	to see it on Earth Day this year.
8	COMMISSIONER BYRON: That merits a
9	comment. I don't think there is a problem that it
10	took as long for this to get out. If it had come
11	out quickly without the preparation and effort
12	that had gone into it I think we would be dreading
13	it. But this Commission is ready for this
14	Executive Order. In fact I think unlike maybe
15	some other Executive Orders we had a lot of
16	opportunity for input to this. So I applaud this
17	Commission and this Governor for this Order. I
18	think it is extraordinary.
19	But it does have a number of dates when
20	things need to get done. I turn to the Executive
21	Director. I have already gotten a notice this
22	morning that the Deputy Director of the Siting,
23	Transmission and Environmental Program
24	Division, I'm getting used to the new name,
25	already wants a meeting to prioritize work. So it

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is definitely going to add to the workload. But
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- 2 these are the right things that this Commission
- 3 recommends that we be working on. Do you want to
- 4 speak to that?
- 5 MS. JONES: We have a number of workload
- 6 concerns and issues. We are stepping up to be
- 7 able to do the work that is envisioned in the
- 8 Executive Order and we just need some priority
- 9 calls from Commissioners on how we go about that.
- 10 CHAIRPERSON PFANNENSTIEL: We can do
- 11 that.
- 12 COMMISSIONER BYRON: I commend you too,
- 13 Commissioner. I think it is extraordinary, this
- 14 Executive Order, and I thank you for your work on
- 15 it.
- 16 COMMISSIONER DOUGLAS: Well thank you.
- 17 And I also agree that actually the product got
- 18 better over time. The staff has been tremendous
- in across the board being willing to step up and
- 20 take this on, given everything else that is on
- 21 their plates.
- 22 CHAIRPERSON PFANNENSTIEL: Thank you.
- 23 I know it is getting late. Let me just
- 24 mention that -- I guess it is worth more than a
- 25 mention but we don't have real time for it, that

1 Commissioner Rosenfeld and I spent the last two

- days down in Southern California at the Governors
- 3 Climate Change Summit, hosted by our governor but
- 4 involving governors of several United States and
- 5 states from other countries. We had governors
- from Brazil, Mexico.
- 7 COMMISSIONER ROSENFELD: Two or three
- 8 states in Brazil.
- 9 CHAIRPERSON PFANNENSTIEL: That's right.
- 10 And Canadian provinces and China and India. I
- 11 think there were something like 900 people at the
- 12 summit. It was amazingly well-focused on what can
- 13 be done by the sub-national governments to make
- 14 climate change real and to make the actions that
- 15 we have to take coordinated and science-based and
- well-developed.
- 17 It was surprising that something like
- 18 this maybe hasn't been done before because there
- 19 was such an outpouring of a lot of work that has
- 20 been done separately. So bringing it together
- 21 really heightened both the need and the effort
- 22 underway currently.
- It was a very impressive organization.
- 24 Beginning with an introductory video from
- 25 President-Elect Obama who addressed us and gave us

1 his sort of inspirational view of what needs to be

- done. It is the only time in my life I have seen
- 3 a video get a standing ovation. And it was just
- 4 spontaneous. The room just sort of erupted.
- 5 COMMISSIONER ROSENFELD: Well he
- 6 specifically, specifically he said he favors an
- 7 aggressive cap and trade program.
- 8 CHAIRPERSON PFANNENSTIEL: Right. He
- 9 was quite affirmative of many of the policies so
- 10 it was very good.
- 11 Other further Commission discussion?
- 12 Let's move on to Chief Counsel Report.
- 13 MR. CHAMBERLAIN: Thank you, Madame
- 14 Chair. I do have a brief report today. I'll keep
- it brief since it is so late.
- 16 COMMISSIONER ROSENFELD: Bill, a little
- 17 closer to the mic.
- 18 MR. CHAMBERLAIN: Okay. Is this better?
- 19 COMMISSIONER ROSENFELD: Yes.
- MR. CHAMBERLAIN: As the Commissioner
- 21 will recall, in 2002 the Legislature directed the
- 22 Commission to adopt water use standards for
- residential clothes washers; and as you recall we
- 24 had to file a petition for waiver of preemption
- with the Department of Energy.

1	Unfortunately in 2006 that petition was
2	denied and we have been in the process of
3	litigating with the Department of Energy on that
4	issue for the last two years.
5	On Monday I attended the oral argument
6	in the Ninth Circuit Court of Appeals on that case
7	and the argument was given on our behalf by
8	Jonathan Blees of my office. He did an excellent
9	job. The argument was before Judges Canby,
LO	Wardlaw and Trager. These judges are all
11	appointees of President Clinton and President
12	Carter, which we viewed as a good sign, however
13	that is no guarantee that we would win the case.
L 4	There were two principal issues in the
15	case. The first one was whether the Ninth Circuit
16	Court of Appeals had jurisdiction at all, and the
L7	second, of course, was the merits. Did the
L8	Department of Energy commit the legal errors that
L 9	we contended that they had committed.
20	The Court seemed interested in both of
21	these and asked probing questions of both sides,
22	showing that they had all read the briefs and

On the jurisdictional point the Court

in those briefs.

23

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absorbed a lot of the detail of the arguments made

1 certainly understood our contention that it makes

- 2 no sense for this case to be heard in the district
- 3 court first because the district court would be
- 4 considering the very same record before DOE that
- 5 the Court of Appeals is considering. There would
- 6 be the same standard of review, no fact finding is
- 7 required, and there would be considerable delay if
- 8 it went to the Court of Appeals.
- 9 Indeed even the government's attorney
- 10 conceded that this made little sense but he also
- 11 argued that unless Congress makes it crystal clear
- on the matter that the matter can be heard in the
- 13 Court of Appeals, the rule of law is that it is
- 14 heard first in the District Court.
- 15 We argued to the contrary. That Supreme
- 16 Court precedent says that judicial review in
- 17 rulemaking matters is to be heard in the Court of
- 18 Appeals unless Congress has made it crystal clear
- 19 that they are to be heard first in the District
- 20 Court. And of course this particular federal law
- 21 doesn't address how 6297 waiver petition decisions
- are to be judicially reviewed specifically. So we
- 23 believe that we should win that.
- 24 A magistrate had denied a motion to
- dismiss this case that was filed by the government

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1 but without prejudice to the merits panel
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- 2 addressing it anew.
- 3 If the Court agrees with us on the
- 4 jurisdictional point, their questions really
- 5 didn't indicate very clearly what they would
- 6 decide on the merits. But they did indicate that
- 7 if they rule for California it is likely the
- 8 result will be some sort of order remanding the
- 9 matter to DOE with a deadline.
- In fact, one judge in questioning
- 11 Mr. Blees about his contention that the Court
- 12 should simply order the issuance of the rule that
- we want, which we considered to be perhaps our
- 14 most audacious argument, he said, you know,
- 15 wouldn't the appropriate remedy be to provide a
- deadline of something like 90 days for DOE to take
- 17 action, consistent with the Court's decision.
- 18 And my own thinking was, I would accept
- 19 that, especially under the circumstances. The
- 20 worst case, I would say, would be that they would
- 21 send the matter back to the District Court. And
- in that case we might find it better at this point
- 23 to simply file a new waiver petition.
- 24 Interestingly the Court did seem very
- 25 aware of the fact that a new administration would

1 be viewing this and might view it differently,

- although Mr. Blees pointed out that the head of
- 3 this particular office has been in that job for
- 4 three administrations now so there is no guarantee
- 5 there.
- 6 Looking forward I think we should -- And
- 7 I realize we have just talked about all the
- 8 different things the Energy Commission has to do
- 9 that are new. We might want to consider polishing
- 10 our waiver petition in the event that we are not
- 11 successful here and have to file a new one. It is
- 12 also possible, of course, if we prevail, that the
- 13 new administration would see this based on a
- 14 remand from the Court.
- 15 If there are no questions about that the
- other thing that I would report to you is that I
- 17 am looking for a Business Meeting sometime in the
- 18 next few weeks, hopefully where all five
- 19 Commissioners could be here and where the agenda
- 20 is not too difficult because I have developed the
- 21 presentation that I promised you some months ago
- 22 about the Western Electricity Coordinating
- 23 Council.
- I think that you should know more about
- 25 that organization because it is rapidly developing

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1 into an organization whose tasks and policies are
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- 2 more consistent now than they ever have been
- 3 before with those of this Commission in terms of
- 4 trying to ensure reliability but also prepare for
- 5 the future of a much higher renewable content in
- 6 our electricity.
- 7 CHAIRPERSON PFANNENSTIEL: Thank you,
- 8 Mr. Chamberlain. If you will work with Harriet on
- 9 scheduling that. There are two Business Meetings
- 10 left before the end of the year.
- 11 MR. CHAMBERLAIN: Right.
- 12 CHAIRPERSON PFANNENSTIEL: Maybe you can
- 13 get on either one of those.
- 14 MR. CHAMBERLAIN: I will be doing that,
- 15 thank you.
- 16 CHAIRPERSON PFANNENSTIEL: Thank you.
- 17 Executive Director Report.
- 18 MS. JONES: I'll make it very quick. I
- 19 wanted to join the Commission in expressing my
- 20 appreciation to Suzanne Korosec for her lead role
- in the IEPR, she has been a blessing.
- 22 I would also like to acknowledge Terry
- O'Brien who is the deputy director for the siting
- 24 division who was very helpful in terms of the
- 25 Executive Order, who has the highest historic

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1 power plant siting workload but who has really
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- 2 stepped to the plate and is really allocating
- 3 resources to reflect the priorities of the
- 4 Commission and the state policies regarding
- 5 renewables.
- 6 CHAIRPERSON PFANNENSTIEL: Here, here.
- 7 Terry certainly gets my thanks and our
- 8 endorsement. Thank you.
- 9 Leg Director Report.
- MR. MARXEN: I have no report.
- 11 CHAIRPERSON PFANNENSTIEL: Thank you.
- 12 Public Adviser.
- 13 MS. MILLER: Just a couple of quick
- 14 bookkeeping for you to be able to record.
- We have got Lodi that is now data
- adequate so I am going to be assigning that in my
- 17 office to my staff, Nick Bartsch. On December 1st
- 18 I will be attending the Orange Grove prehearing
- 19 conference here in Hearing Room B. Also on that
- 20 day Associate Public Adviser Loreen McMahon will
- 21 be in Imperial for the informational hearing and
- 22 site visit for Solar 2. I will be at the Palmdale
- site visit on December 4.
- 24 And lastly I will say that we are
- getting ready for Marsh Landing and Willow Pass.

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1 Notices will also be going out that first week of
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- 2 December. And also on Friday, December 19 we have
- 3 the evidentiary hearing in Fallbrook for Orange
- 4 Grove. And someone from my office, it may not be
- 5 me because I will be in Pittsburg the night
- 6 before, but somebody from my office will be
- 7 attending that. And that's all I have to report,
- 8 thank you.
- 9 CHAIRPERSON PFANNENSTIEL: Thank you.
- 10 When Terry gets busy the Public Adviser's Office
- 11 gets busy.
- 12 MS. MILLER: And we have a member of the
- 13 audience that would like to make comment.
- 14 CHAIRPERSON PFANNENSTIEL: That's right.
- MS. MILLER: Thank you.
- 16 CHAIRPERSON PFANNENSTIEL: We are now to
- 17 public comment.
- 18 MR. GALATI: I hate Public Comment
- 19 always being last, late in the hour, but I wanted
- 20 to, number one, congratulate you on the Executive
- Order, acknowledge Commissioner Douglas for work
- on the NCCP. But I wanted to raise two things
- that I think that might be helpful. And again,
- these comments are on behalf of me, not of my
- 25 clients.

Your SB 1059 transmission designation
authority. What is happening with RETI is
admirable and good and appreciated. It has to
happen that way. Once you get done with your
transmission line planning then there needs to be
some environmental review.

I know that the Commission would prefer to have somebody come forward and say, please designate this corridor. I don't see that happening. So I would urge you to designate your own and begin the environmental review.

And the reason I am trying to avoid this is, what is happening with the Natural Community Conservation Plan is wonderful and should have happened five years ago so that we are here with renewable plants that could take advantage of that process being completed.

I don't want to have that same problem with transmission. Having permitted the Blythe 1 and the Blythe 2 projects where there was no transmission. Transmission coming, transmission being thought of, environmental review going on, it is very difficult. That's why one of those plants is not built. So I would urge you to think about the transmission designation process.

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Now I recognize you do not have the
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         staff to do that. And so one of the things that I
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         would offer is for you to reach out to the private
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 4
         development community to help either fund or to
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         help perform some of those duties. I know that it
 6
         is not something you are used to but I think there
         may be enough interest from an association
         perspective or a collaborative perspective to do
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         what needs to be done in this state for
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         renewables.
                   We all recognize the transmission
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         problem. But I think that the transmission
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         environmental siting problem is something that is
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         solvable if we have enough people. So again, I
         recognize the siting staff is swamped and can't do
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         that work. But it doesn't mean that we shouldn't
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         try to figure out a way to do it. So I would --
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18
         It is an idea that I have been thinking about for
         a while. I am not sure how to make it work.
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         thought I would throw it on the table, maybe you
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21
         guys could figure it out.
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                   CHAIRPERSON PFANNENSTIEL: Thanks Scott,
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         that's a very good idea. Commissioner Byron.
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                   COMMISSIONER BYRON: Normally I don't
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ask someone giving general comments questions but

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1 -- I appreciate your encouragement on this. It is
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- 2 the first time I have heard anyone outside this
- 3 Commission make the case or make a suggestion that
- 4 we pursue the corridor designation process here.
- 5 Can I ask, are you suggesting that because you
- 6 recognize this Commission's unique ability to do
- 7 that or do you see a strong need for it at this
- 8 point?
- 9 MR. GALATI: Both, Commissioner Byron.
- 10 I was very active in trying to make sure that
- those regulations were meaningful, not on behalf
- of a client but on behalf of the State of
- 13 California. I know that in order for that process
- 14 to work it must mean something and it must be a
- 15 true environmental review upon which tiering can
- 16 take place.
- 17 And I know that's not where those
- 18 regulations were headed. They got there, and I
- 19 think they got there largely because there were
- 20 other people who recognized how helpful that would
- 21 be to have a corridor designated so that the
- 22 environmental issues could be resolved in an
- 23 environmental process, whereas the CPCN issues can
- 24 be reviewed in the CPCN process.
- When you combine the two, my experience

1 has been and I think the State's experience has

- been, is transmission siting is long, lengthy and
- 3 unproductive. You have a unique opportunity I
- 4 think that was envisioned by SB 1059. And I think
- 5 that if you took that opportunity you could do
- 6 more towards causing more renewables to be on-line
- 7 than maybe any other action you could take.
- 8 COMMISSIONER BYRON: So besides
- 9 educating the developers about the value of the
- 10 process do you see any other thing that is
- impeding that from coming forward with
- 12 applications?
- 13 MR. GALATI: I don't think that there
- are people who want to say, I will build that
- 15 transmission line here. But if you designated one
- of several corridors I believe that there could be
- some collaboration and joint projects. There
- 18 could be some independent, maybe even private
- 19 projects. There might even be an investor-owned
- 20 utility that says, that's a good corridor.
- 21 But remember what happens when somebody
- says, I will build that project there. If it is
- 23 an investor-owned utility they are committing to
- the CPUC. They are committing to a long-term
- 25 project. Is it in their plan? How is it

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justified? It is cumbersome.
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how the process works.

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- I don't think that is going to happen in 2 a short period of time. Typically what an 3 4 investor-owned utility does is sees where the 5 projects are coming and then sees who is going to 6 pay and then figures out how to do that. That's
- The same thing with the publicly-owned 8 utility. There doesn't seem to be a large enough 10 publicly-owned utility to fund a 553 megawatt solar project. But there certainly can be some 11 collaboration. And if they knew where the 12 corridor was and the developer said, I'll build to 13 14 get near that corridor, I think you will find people step up and build that transmission.

COMMISSIONER BYRON: Well, I appreciate 16 your comments very much. In fact there are work 17 18 plans in the approval process, if not approved already in this Commission, to indeed do that, to 19 20 self-apply and move forward on corridor 21 designation. So I appreciate your input on this. But it will take a while. I was not pleased to 22 hear how long this process could take. 23

24 MR. GALATI: And I guess my second point is, go ahead and designate some and if they are 25

1	not right they will fall out. And I understand
2	that that seems like too much work. So I ask you
3	to reach out to the development community or some
4	other place for funding. Because I suspect there
5	are others who feel as I do. That it is a
6	worthwhile effort and everybody benefits.
7	But the idea to wait until we plan the
8	perfect corridors, then go through the
9	environmental review process on the perfect
10	corridors, is a five to ten year process. I don't
11	see it benefiting us. And I don't see some of my
12	prospective clients saying, this is a good place
13	for a power plant. It makes good environmental
14	sense because I know there is possibly some
15	transmission coming.
16	COMMISSIONER BYRON: Thank you.
17	CHAIRPERSON PFANNENSTIEL: Thanks,
18	Scott. Further public comment?
19	Anything else before this Commission?
20	We will be adjourned.
21	(Whereupon, at 12:23 p.m., the
22	Business Meeting was adjourned.)
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CERTIFICATE OF REPORTER

I, JOHN COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Business Meeting; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 25th day of November, 2008.

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